### CITY OF HIALEAH, FLORIDA

# Annual Report of Financial Information and Operating Data for the Fiscal Year Ended September 30, 2017

#### FLORIDA MUNICIPAL LOAN COUNCIL

Revenue Bonds, Series 2011D (City of Hialeah Series)

Refunding and Improvement Revenue Bonds, Series 2012A (City of Hialeah Series)

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#### INTRODUCTION

The City is the obligor with respect to two issues of outstanding bonds issued by the Florida Municipal Loan Council ("FMLC"): Revenue Bonds, Series 2011D (City of Hialeah Series), issued in May, 2011, and Refunding and Improvement Revenue Bonds, Series 2012A (City of Hialeah Series), issued in November, 2012. The City entered into Continuing Disclosure Agreements with respect to both issues of bonds among the underwriters of the bonds, FMLC, as the issuer of the bonds, and the City, as obligor. In the Agreements, the City covenanted to provide audited financial statements, annual reports of financial information and operating data, material events notices and notices of failure to file to FMLC, acting as dissemination agent, for submission to the MSRB through its EMMA portal. The City has provided to FMLC its Comprehensive Annual Financial Report for the Fiscal Year Ended September, 30, 2017, which has been submitted to the MSRB.

With respect to the annual report of financial information and operating data for-the Revenue Bonds, Series 2011D (City of Hialeah Series), and the Refunding and Improvement Revenue Bonds, Series 2012A (City of Hialeah Series), the City hereby submits its Annual Report of Financial Information and Operating Data for the Fiscal Year Ended September 30, 2017, that is due on or before June 30, 2018.

The City issued its Taxable Special Obligation Revenue Bonds, Series 2015A, and Special Obligation Refunding Bonds, Series 2015B (together the "Series 2015 Bonds") on December 2, 2015. The City will provide, simultaneously with this annual report of financial information and operating data, a separate annual report of financial information and operating data with respect to the Series 2015 Bonds to the MSRB.

The 2011D Bonds were issued by FMLC to make a loan to the City, as borrower, pursuant to a loan agreement for the purposes of funding certain capital improvements in and for the City, including the City's portion of the cost of a water treatment plant, to be co-owned by the City and Miami-Dade County, and paying the costs and expenses related to the issuance of the 2011D Bonds. To secure payments due under the loan agreement, the City pledged its Pledged Revenues pursuant to the provisions of Ordinance No. 2010-40 of the City enacted on June 22, 2010. Pledged Revenues mean the Gross Revenues of the City's water and sewer system after deduction of the costs of operation and maintenance of the system and credits applied in accordance with the Ordinance, all moneys, including the investments thereof, in the funds and accounts established under the Ordinance except the rebate fund, the revenue fund to the extent moneys therein are required to pay the cost of operation and maintenance of the System and the reserve account to the extent that monies therein are pledged solely to pay the debt service for the loan.

The Continuing Disclosure Agreement among the City. as obligor, FMLC, as issuer, and the underwriter of the 2011D Bonds requires that (1) historical revenues and expenditures; (2) total number of water and wastewater accounts; (3) purchased water costs; (4) costs of wastewater treatment; (5) water and wastewater rates; and (6) capital facilities fees and rates, as such terms are described in the official statement for the 2011D Bonds, be included in the annual report of financial information and operating data for each fiscal year.

Florida Municipal Council Refunding and Improvement Revenue Bonds, Series 2012A (City of Hialeah Series)

The 2012A Bonds were issued by FMLC to make a loan to the City pursuant to a loan agreement for the purposes of refunding the City's loan relating to Revenue Bonds, Series 2003, financing the cost of a road, parking lot, landscaping and drainage improvements and other capital projects of the City, and paying the costs and expenses of issuing the 2012A Bonds. Pursuant to the loan agreement, the City agreed to make payments in such amounts and at such times as shall be sufficient to pay the principal of, premium, if any, and interest on the loan to FMLC when due. The payments correlate to the debt service on the 2012D Bonds. The City also agreed to make certain other payments for the costs of issuance of the 2012A Bonds. The City, in the loan agreement, agreed to appropriate in its annual budget, by amendment, if required, and to pay when due, as promptly as money becomes available, amounts of non-ad valorem revenues of the City sufficient to satisfy the loan repayment obligations of the City. Non-ad valorem means all revenues and taxes of the City derived from any source whatsoever, other than ad valorem taxation or real and personal property, which are legally available for loan repayments.

The Continuing Disclosure Agreement among the City, as obligor, FMLC, as issuer, and the underwriter for the 2012A Bonds requires that the financial information in the official statement, specifically (1) the anti-dilution test; (2) historical non-ad valorem revenues; and (3) the breakdown of non-ad valorem revenues, be updated and included in the annual report of financial information and operating data for each fiscal year.

#### HISTORICAL REVENUES AND EXPENDITURES

	Audite d 2013			Audited <u>2016</u>	Audited <u>2017</u>	
Operating Revenues:						
Metered Water Sales	\$ 18,501,165	\$ 18,677,889	\$ 20,075,735	\$ 20,623,705	\$ 20,861,409	
Sanitary Sewer Service	28,918,354	32,203,573	35,065,166	39,306,298	40,959,153	
Other (1)	2,520,055	4,024,330	4,566,624	5,615,709	4,647,665	
Total Operating Revenues	49,939,574	54,905,792	59,707,525	65,545,712	66,468,227	
Operating Expenses:						
Operating, Administrative and Maintenance	38,457,478	(2) 44,349,977	48,109,924	61,234,204	64,211,402	
Depreciation	5,057,708	5,390,323	6,595,101	6,783,277	4,945,137	
Total Operating Expenses	43,515,186	49,740,300	54,705,025	68,017,481	69,156,539	
Operating Income (Loss)	6,424,388	5,165,492	5,002,500	(2,471,769)	(2,688,312)	
Non-Operating Revenues (Expenses):						
Unrealized Loss on Investments	(401,464)	414,486	504,463	185,370	(121,594)	
Interest Income	85,110	475,934	669,909	2,392,231	543,642	
Interest Expense	(2,476,803)	(49,456)	(2,424,611)	(2,429,172)	(2,411,423)	
Net Non-Operating Revenues (Expenses)	(2,793,157)	840,964	(1,250,239)	148,429	(1,989,375)	
Income (Loss) Before Contributions	3,631,231	6,006,455	3,752,261	(2,323,340)	(4,677,687)	
Capital Contributions	538,297	502,578	172,378	429,279	591,188	
Change in Net Position	4,169,528	6,509,033	3,924,639	(1,894,061)	(4,086,499)	
Net Position - Beginning (as restated)	148,794,020	155,958,673 (3)	142,737,499 (4)	146,662,138	151,481,205 (5)	
Net Position - Ending	\$ 152,963,548	\$ 162,467,706	\$ 146,662,138	\$ 144,768,077	\$ 147,394,706	

#### NOTES:

Source: City of Hialeah Finance Department, derived from Comprehensive Annual Financial Report for Fiscal Years 2013 through 2017.

<sup>(1)</sup> Other revenue includes miscellaneous charges (reconnection and new account fees, late charges, etc.)

<sup>(2)</sup> The Borrower attributes the increase in operating expenses in fiscal year 2012 and a subsequent decrease in operating expenses in fiscal year 2013 due to an error in the reading from one of the three meters of entry to the City from Miami Dade Water & Sewer. Consequently, there was an overcharge in fiscal year 2012 and subsequently in fiscal year 2013 a credit to the City from Miami Dade Water & Sewer of approximately \$6 Million for the error in billing.

<sup>(3)</sup> Net position beginning balance, as of October 1, 2013, was restated in order to capitalized interest payments that were expensed during the construction phase of the RO Plant; and to write-off capitalized loan costs as a result of the implementation of GASB Statement No. 65 in the amounts of \$3.87 million and \$878 thousand, respectively. Specific information can be found in the City's Comprehensive Annual Financial Report for Fiscal Year Ended September 30, 2014, in Note 19, page 78. Such information is hereby incorporated by reference.

<sup>(4)</sup> Net position beginning balance, as of October 1, 2014, was restated in order to record the opening net pension liability as a result of the implementation of GASB Statement No. 68 in the amount of \$19.7 million. Specific information can be found in the City's Comprehensive Annual Financial Report for Fiscal Year Ended September 30, 2015, in Note 19, page 84. Such information is hereby incorporated by reference.

<sup>(5)</sup> Net position beginning balance, as of October 1, 2016, was restated in order to properly reflect capital assets and accumulated depreciation. Specific information can be found in the City's Comprehensive Annual Financial Report for Fiscal Year Ended September 30, 2017, in Note 19, page 81. Such information is hereby incorporated by reference.

### TOTAL NUMBER OF ACCOUNTS

# City of Hialeah Department of Water and Sewers Total Number of Accounts 2013-2017

5-2017
4,896
1,293
6,189

### **PURCHASED WATER COSTS**

City of Hialeah - Department of Water and Sewers

Water Flows as Billed by Water and Sewer Department for Fiscal Year 2013-2017

2012-2013		2013-2014		2014-2015		2015-2016		2016-2017	
Month	GallonslM onth	Month	GallonslM onth	Month	GallonslM onth	Month	GallonslMonth	Month	GallonslMonth
October-12	616,487,544	October-13	642,998,503	October-14	644,490,315	October-15	679,486,464	October-16	506,768,000
November-12	682,689,932	November-13	705,985,356	November-14	625,193,023	November-15	596,881,504	November-16	593,584,000
December-12	727,815,016	December-13	506,473,812	December-14	633,053,574	December-15	490,379,000	December-16	527,278,000
January-13	583,012,236	January-14	769,283,952	January-15	706,360,555	January-16	646,936,592	January-17	784,382,000
February-13	563,274,328	February-14	641,892,716	February-15	619,208,282	February-16	522,121,000	February-17	560,874,000
March-13	606,661,808	March-14	572,660,128	March-15	574,526,521	March-16	519,590,000	March-17	476,498,000
April-13	613,634,410	April-14	596,833,084	April-15	639,442,583	April-16	495,508,000	April-17	590,618,000
May-13	718,999,670	May-14	625,013,108	May-15	676,882,477	May-16	625,694,000	May-17	596,789,000
June-13	561,173,002	June-14	569,346,216	June-15	579,662,721	June-16	557,453,000	June-17	641,447,000
July-13	628,577,209	July-14	505,390,532	July-15	671,010,376	July-16	566,932,748	July-17	546,259,000
August-13	700,615,449	August-14	598,722,968	August-15	585,650,728	August-16	552,349,000	August-17	627,801,000
September-13	617,386,936	September-14	550,433,396	September-15	651,166,284	September-16	604,062,000	September-17	588,152,000
TOTAL	7,620,327,540	TOTAL	7,285,033,771	TOTAL	7,606,647,436	TOTAL	6,857,393,308	TOTAL	7,040,450,000
	20.878		10 050		20.840		18 787		10 280

City of Hialeah - Department of Water and Sewers Purchased Water Costs(I) 2013-2017

Year	Cost	Comment
2013	\$8,460,021	True-Up and WASD Credit
2014	\$8,870,782	True-Up and WASD Credit
2015	\$8,681,103	True-Up and WASD Credit
2016	\$9,325,379	True-Up and WASD Credit
2017	\$11,900,551	True-Up and WASD Credit

City of Hialeah - Department of Water and Sewers

Sewer Flows as Billed by Water and Sewer Department for Fiscal Year 2013-2017

2012-201	13	2013-2014		2014-2015		2015-2016		2016-2017	
Month	GallonslMonth	Month	GallonslM onth	Month	GallonslM onth	Month	GallonslMonth	Month	GallonslM onth
October-12	722,043,800	October-13	722,110,100	October-14	716,338,200	October-15	615,286,900	October-16	613,470,900
November-12	553,485,600	November-13	561,680,600	November-14	594,672,900	November-15	628,179,900	November-16	845,509,400
December-12	487,545,900	December-13	616,903,600	December-14	651,012,300	December-15	938,715,500	December-16	725,673,500
January-13	613,680,300	January-14	703,745,700	January-15	575,226,500	January-16	739,478,000	January-17	765,338,500
February-13	484,506,700	February-14	486,022,900	February-15	531,222,200	February-16	875,607,900	February-17	615,297,700
March-13	447,481,500	March-14	486,358,000	March-15	543,135,900	March-16	815,203,800	March-17	705,766,500
April-13	637,138,000	April-14	583,496,000	April-15	595,359,500	April-16	642,985,900	April-17	655,963,700
May-13	554,097,700	May-14	537,786,000	May-15	550,269,000	May-16	702,433,400	May-17	713,401,300
June-13	587,971,300	June-14	451,939,000	June-15	600,350,700	June-16	772,542,100	June-17	933,664,400
July-13	626,526,400	July-14	690,242,000	July-15	551,081,200	July-16	656,166,000	July-17	775,626,600
August-13	698,866,800	August-14	665,946,400	August-15	538,902,400	August-16	830,840,600	August-17	919,615,200
September-13	634,152,000	September-14	596,039,200	September-15	721,376,600	September-16	725,925,700	September-17	933,999,600
TOTAL	7,047,496,000	TOTAL	7,102,269,500	TOTAL	7,168,947,400	TOTAL	8,943,365,700	TOTAL	9,203,327,300
	<del></del>								
	19.308		19.458		19.641		24.502		25.215

### COST OF WASTEWATER TREATMENT

The table below sets forth the cost for treatment of wastewater generated within the service area of the Borrower for the fiscal years ending September 30, 2013 through 2017.

#### Purchased Sewer Costs(1) 2013-2017

Year	Cost
2013	\$13,538,085
2014	\$16,929,302
2015	\$19,701,628
2016	\$25,277,995
2017	\$28,264,565

### WASTE AND WASTEWATER RATES

### Monthly Charges

	FY 2011-201	12,12-13	FY 2013-2014		FY 2014-2015		FY 2015-2016		FY 2016-2017	
	Water	Sewer	Water	Sewer	Water	Sewer	Water	Sewer	Water	Sewer
Readiness to Serve Charge	\$4.58	\$4.74	\$4.65	\$4.81	\$4.76	\$4.92	\$4.83	\$4.99	\$4.88	\$5.33
Gallonage Charge (per 100 gls)										
0-5,000	\$0.199	\$0.361	\$0.202	\$0.417	\$0.219	\$0.454	\$0.222	\$0.501	\$0.225	\$0.535
5,001 - 10,000	\$0.215	\$0.388	\$0.218	\$0.449	\$0.236	\$0.489	\$0.240	\$0.540	\$0.242	\$0.576
10,001 - 20,000	\$0.226	\$0.401	\$0.229	\$0.464	\$0.248	\$0.505	\$0.252	\$0.558	\$0.254	\$0.595
20,001 - 40,000	\$0.245	\$0.458	\$0.249	\$0.530	\$0.277	\$0.577	\$0.275	\$0.637	\$0.278	\$0.680
40,001 - 50,000	\$0.245	\$0.458	\$0.249	\$0.530	\$0.277	\$0.577	\$0.286	\$0.637	\$0.289	\$0.680
50,001 - 100,000	\$0.267	\$0.461	\$0.271	\$0.534	\$0.294	\$0.582	\$0.298	\$0.643	\$0.301	\$0.686
Over	\$0.267	\$0.461	\$0.271	\$0.534	\$0.294	\$0.582	\$0.298	\$0.643	\$0.301	\$0.686

#### Bi-monthly Charges

	FY 2011-201	2,12-13	FY 2013-2014		FY 2014-2015		FY 2015	-2016	FY 2016-2017	
Readiness to Serve Charge	Water	Sewer	Water	Sewer	Water	Sewer	Water	Sewer	Water	Sewer
Gallonage Charge (per 100 gls)	\$9.17	\$9.26	\$9.31	\$9.40	\$9.52	\$9.62	\$9.66	\$9.76	\$9.76	\$10.42
0-5,000										
5,001 - 10,000	\$0.199	\$0.361	\$0.202	\$0.417	\$0.219	\$0.454	\$0.222	\$0.501	\$0.225	\$0.535
10,001 - 20,000	\$0.199	\$0.361	\$0.202	\$0.417	\$0.219	\$0.454	\$0.222	\$0.501	\$0.225	\$0.535
20,001 - 40,000	\$0.215	\$0.388	\$0.218	\$0.449	\$0.236	\$0.489	\$0.240	\$0.540	\$0.242	\$0.576
40,001 - 50,000	\$0.233	\$0.419	\$0.237	\$0.485	\$0.277	\$0.528	\$0.261	\$0.583	\$0.263	\$0.622
50,001 - 100,000	\$0.245	\$0.458	\$0.249	\$0.530	\$0.277	\$0.577	\$0.268	\$0.637	\$0.271	\$0.680
Over	\$0.245	\$0.461	\$0.249	\$0.534	\$0.271	\$0.582	\$0.275	\$0.643	\$0.278	\$0.686

### **CAPITAL FACILITIES FEE RATES**

### City of Hialeah Department of Water and Sewers Schedule of Current Water and Wastewater Capital Facilities Fees

CURRENT FEES - Per Gallon	Water Impact Fee	Sewer Impact Fee
All Customer Classifications		
Per Gallon - Water Transmission & Distribution	\$0.71	-
Per Gallon - RO Water Treatment	\$7.79	-
Per Gallon - Sewer Collection	-	\$2.76
Total Proposed Impact Fee Per Gallon - System Wide	\$8.50	\$2.76
Total Proposed Impact Fee (1) Per ERC - System Wide	\$2,975.00	\$966.00 (2)

<sup>(1)</sup> One ERC = 350 Gallons Per Day (GPD)

<sup>(2) [</sup> $\$8.50 \times 350 = \$2,975.00$ ] [ $\$2.76 \times 350 = \$966.00$ ]

#### **ANTI-DILUTION TEST**

# City of Hialeah Non-Ad Valorem Revenues Anti-Dilution Test as of September 30, 2014

#### Revenues

					Pri	or Two-Year
		FY 2013		FY 2014		<u>Average</u>
Total Governmental Revenues	\$	171,875,662	\$	162,948,361	\$	167,412,012
Less: Ad Valorem Revenues		(41,687,822)		(41,424,198)		(41,556,010)
Total Governmental Non-Ad Valorem Revenues		130,187,840		121,524,163		125,856,002
Less: Restricted Funds (Other Governmental Funds)		(53,848,496)		(41,885,288)		(47,866,892)
Total Governmental Non-Ad Valorem Revenues net of Restricted Funds		76,339,344		79,638,875		77,989,110
Plus: Debt Service Fund (1)		6,494,746		6,765,759		6,630,253
Adjusted Non-Ad Valorem Revenues	\$	82,834,090	\$	86,404,634	\$	84,619,362
Expenditures						
Essential Expenditures						
Public Safety	\$	69,929,229	\$	78,528,317	s	74,228,773
General Government	Þ	25,015,678	Ф	26,520,903	Ф	25,768,291
			-			
Total Essential Expenditures		94,944,907		105,049,220		99,997,064
Less: Ad Valorem Revenues available to pay		(44 - 40 - 00 - 00		(14 15 1 100)		/// <b>**</b> * 0.4 0.
Essential Expenditures		(41,687,822)		(41,424,198)		(41,556,010)
Adjusted Essential Expenditures	\$	53,257,085	\$	63,625,022	\$	58,441,054
Net Non-Ad Valorem Revenues available for Debt Service	\$	29,577,005	\$	22,779,612	\$	26,178,309
Adiustments						
Ad Valorem Revenues Restricted for Debt Service		_		_		_
Debt Proceeds		_		_		_
2001100000						

#### Test 1 - Prior Two Year average of Non-Ad Valorem Revenues covers projected MADS by 150%

Average Net Non-Ad Valorem Revenues available for Debt Service \$ 26,178,309

Maximum Annual Non-Ad Valorem Debt Service \$ 8,614,641

Coverage 303.9%

# Test 2 - Projected MADS does not exceed 20% of the prior two-year average of Total Governmental Fund Revenues less Ad Valorem Revenues restricted for debt service and debt proceeds

 Maximum Annual Non-Ad Valorem Debt Service
 \$ 8,614,641

 Two-Year Average Net Total Governmental Funds
 \$ 125,856,002

 Coverage
 6.84%

(1) The Debt Service Fund is part of the City's Other Governmental Funds and consists of the City's share of the Miami-Dade County Half-Cent Sales Tax. Amounts in the Debt Service Fund are available to pay and have been used to pay debt service on the City's Non-Ad Valorem bonds.

 $Source: City\ of\ Hialeah\ Finance\ Department$ 

# City of Hialeah Non-Ad Valorem Revenues Anti-Dilution Test as of September 30, 2015

#### Revenues

			Pri	or Two-Year
	FY 2014	FY 2015		<u>Average</u>
Total Governmental Revenues	\$ 162,948,361	\$ 173,295,939	\$	168,122,150
Less: Ad Valorem Revenues	 (41,424,198)	 (43,735,370)		(42,579,784)
Total Governmental Non-Ad Valorem Revenues	121,524,163	129,560,569		125,542,366
Less: Restricted Funds (Other Governmental Funds)	 (41,885,288)	 (46,075,049)		(43,980,169)
Total Governmental Non-Ad Valorem Revenues net of Restricted Funds	79,638,875	83,485,520		81,562,198
Plus: Debt Service Fund (1)	6,765,759	 7,187,018		6,976,389
Adjusted Non-Ad Valorem Revenues	\$ 86,404,634	\$ 90,672,538	\$	88,538,586
<u>Expenditures</u>				
Essential Expenditures				
Public Safety	\$ 78,528,317	\$ 96,831,686	\$	87,680,002
General Government	 26,520,903	 5,055,587		15,788,245
Total Essential Expenditures	105,049,220	101,887,273		103,468,247
Less: Ad Valorem Revenues available to pay				
Essential Expenditures	 (41,424,198)	 (43,735,370)		(42,579,784)
Adjusted Essential Expenditures	\$ 63,625,022	\$ 58,151,903	\$	60,888,463
Net Non-Ad Valorem Revenues available for Debt Service	\$ 22,779,612	\$ 32,520,635	\$	27,650,124
<u>Adjustments</u>				
Ad Valorem Revenues Restricted for Debt Service	-	-		-
Debt Proceeds	-	-		-

#### Test 1 - Prior Two Year average of Non-Ad Valorem Revenues covers projected MADS by 150%

Average Net Non-Ad Valorem Revenues available for Debt Service \$ 27,650,124

Maximum Annual Non-Ad Valorem Debt Service \$ 8,510,723

Coverage 324.9%

# Test 2 - Projected MADS does not exceed 20% of the prior two-year average of Total Governmental Fund Revenues less Ad Valorem Revenues restricted for debt service and debt proceeds

	<u>2014-2015</u>
Maximum Annual Non-Ad Valorem Debt Service	\$ 8,510,723
Two-Year Average Net Total Governmental Funds	\$ 125,542,366
Coverage	6.78%

(1) The Debt Service Fund is part of the City's Other Governmental Funds and consists of the City's share of the Miami-Dade County Half-Cent Sales Tax. Amounts in the Debt Service Fund are available to pay and have been used to pay debt service on the City's Non-Ad Valorem bonds.

Source: City of Hialeah Finance Department

# City of Hialeah Non-Ad Valorem Revenues Anti-Dilution Test as of September 30, 2016

#### Revenues

			Pri	or Two-Year	
	FY 2015	FY 2016	<u>Average</u>		
Total Governmental Revenues	\$ 173,295,939	\$ 179,565,538	\$	176,430,739	
Less: Ad Valorem Revenues	 (43,735,370)	 (47,012,819)		(45,374,095)	
Total Governmental Non-Ad Valorem Revenues	129,560,569	132,552,719		131,056,644	
Less: Restricted Funds (Other Governmental Funds)	 (46,075,049)	 (49,770,898)		(47,922,974)	
Total Governmental Non-Ad Valorem Revenues net of Restricted Funds	83,485,520	82,781,821		83,133,671	
Plus: Debt Service Funds (1)	7,187,018	 6,416,452		6,801,735	
Adjusted Non-Ad Valorem Revenues	\$ 90,672,538	\$ 89,198,273	\$	89,935,406	
Expenditures					
Essential Expenditures					
Public Safety	\$ 96,831,686	\$ 98,650,716	\$	97,741,201	
General Government	 5,055,587	4,648,426		4,852,007	
Total Essential Expenditures	101,887,273	103,299,142		102,593,208	
Less: Ad Valorem Revenues available to pay					
Es sential Expenditures	 (43,735,370)	 (47,012,819)		(45,374,095)	
Adjusted Essential Expenditures	\$ 58,151,903	\$ 56,286,323	\$	57,219,113	
Net Non-Ad Valorem Revenues available for Debt Service	\$ 32,520,635	\$ 32,911,950	\$	32,716,293	
Adjustments  Ad Valorem Revenues Restricted for Debt Service	_	_		_	
Debt Proceeds	-	-		-	

#### Test 1 - Prior Two Year average of Non-Ad Valorem Revenues covers projected MADS by 150%

Average Net Non-Ad Valorem Revenues available for Debt Service \$ 32,716,293

Maximum Annual Non-Ad Valorem Debt Service \$ 7,757,723

Coverage 421.7%

# Test 2 - Projected MADS does not exceed 20% of the prior two-year average of Total Governmental Fund Revenues less Ad Valorem Revenues restricted for debt service and debt proceeds

Maximum Annual Non-Ad Valorem Debt Service2015-2016Maximum Annual Non-Ad Valorem Debt Service\$ 7,757,723Two-Year Average Net Total Governmental Funds\$ 131,056,644Coverage5.92%

(1) The Debt Service Funds are part of the City's Other Governmental Funds and consists of the City's share of the Miami-Dade County Half-Cent Sales Tax and a portion of utility franchise fees. Amounts in the Debt Service Funds are available to pay and have been used to pay debt service on the City's Non-Ad Valorem bonds.

# City of Hialeah Non-Ad Valorem Revenues Anti-Dilution Test as of September 30, 2017

Revenues	

	FY 2016	FY 2017	Pri	or Two-Year Average
Total Governmental Revenues	\$ 179,565,538	\$ 185,325,086	\$	182,445,312
Less: Ad Valorem Revenues	 (47,012,819)	 (51,435,680)		(49,224,250)
Total Governmental Non-Ad Valorem Revenues	132,552,719	133,889,406		133,221,063
Less: Restricted Funds (Other Governmental Funds)	(49,770,898)	(50,340,586)		(50,055,742)
Total Governmental Non-Ad Valorem Revenues net of Restricted Funds	 82,781,821	 83,548,820		83,165,321
Plus: Debt Service Funds (1)	6,416,452	4,822,358		5,619,405
Adjusted Non-Ad Valorem Revenues	\$ 89,198,273	\$ 88,371,178	\$	88,784,726
<u>Expenditures</u>				
Essential Expenditures				
Public Safety	\$ 98,650,716	\$ 100,610,220	\$	99,630,468
General Government	 4,648,426	 4,504,305		4,576,366
Total Essential Expenditures	103,299,142	105,114,525		104,206,834
Less: Ad Valorem Revenues available to pay				
Essential Expenditures	 (47,012,819)	 (51,435,680)		(49,224,250)
Adjusted Essential Expenditures	\$ 56,286,323	\$ 53,678,845	\$	54,982,584
Net Non-Ad Valorem Revenues available for Debt Service	\$ 32,911,950	\$ 34,692,333	\$	33,802,142
Ad Valorem Revenues Restricted for Debt Service	_	_		_
Debt Proceeds	-	-		-

#### Test 1 - Prior Two Year average of Non-Ad Valorem Revenues covers projected MADS by 150%

Average Net Non-Ad Valorem Revenues available for Debt Service \$ 33,802,142

Maximum Annual Non-Ad Valorem Debt Service \$ 8,809,933

Coverage \$ 383.7%

# Test 2 - Projected MADS does not exceed 20% of the prior two-year average of Total Governmental Fund Revenues less Ad Valorem Revenues restricted for debt service and debt proceeds

	2016-2017
Maximum Annual Non-Ad Valorem Debt Service	\$ 8,809,933
Two-Year Average Net Total Governmental Funds	\$ 133,221,063
Coverage	6.61%

(1) The Debt Service Funds are part of the City's Other Governmental Funds and consists of the City's share of the Miami-Dade County Half-Cent Sales Tax and a portion of utility franchise fees. Amounts in the Debt Service Funds are available to pay and have been used to pay debt service on the City's Non-Ad Valorem bonds.

Source: City of Hialeah Finance Department

#### HISTORICAL NON-AD VALOREM REVENUES

City of Hialeah Historical Non-Ad Valorem Revenues Fiscal Years 2013 through 2017

#### Revenues

Total Governmental Revenues Less: Ad Valorem Revenues Total Governmental Non-Ad Valorem Revenues	<b>FY 2013</b> \$ 171,875,662 (41,687,822) 130,187,840	FY 2014 \$ 162,948,361	FY 2015 \$ 173,295,939	FY 2016 \$ 179,565,538 (47,012,819) 132,552,719	FY 2017 \$ 185,325,086 (51,435,680) 133,889,406
Less: Restricted Funds (Other Governmental Funds)	(53,848,496)	(41,885,288)	(46,075,049)	(49,770,898)	(50,340,586)
Total Governmental Non-Ad Valorem Revenues net of Restricted Funds	76,339,344	79,638,875	83,485,520	82,781,821	83,548,820
Plus: Debt Service Funds (1)	6,494,746	6,765,759	7,187,018	6,416,452	4,822,358
Adjusted Non-Ad Valorem Revenues	\$ 82,834,090	\$ 86,404,634	\$ 90,672,538	\$ 89,198,273	\$ 88,371,178
<u>Expenditures</u>					
Essential Expenditures	ф со 020 220	Φ 70.520.217	Φ 06.021.606	Φ 00.650.716	Φ 100 <10 <b>22</b> 0
Public Safety General Government	\$ 69,929,229 25,015,678	\$ 78,528,317 26,520,903	\$ 96,831,686 5,055,587	\$ 98,650,716 4,648,426	\$ 100,610,220 4,504,305
Total Essential Expenditures	94,944,907	105,049,220	101,887,273	103,299,142	105,114,525
Less: Ad Valorem Revenues available to pay	(44 40= 000)	(44.404.400)	(42 = 2 = 2 = 2)	(45.040.040)	(54 405 400)
Essential Expenditures	(41,687,822)	(41,424,198)	(43,735,370)	(47,012,819)	(51,435,680)
Adjusted Essential Expenditures	\$ 53,257,085	\$ 63,625,022	\$ 58,151,903	\$ 56,286,323	\$ 53,678,845
Net Non-Ad Valorem Revenues available for Debt Service	\$ 29,577,005	\$ 22,779,612	\$ 32,520,635	\$ 32,911,950	\$ 34,692,333
Existing Coverage					
	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017

8,809,933

25,882,400

6.61%

6.97%

8,655,783

20,921,222

8,614,641

14,164,971

6.84%

8,510,723

24,009,912

6.78%

7,757,723

25,154,227

5.92%

Source: City of Hialeah Finance Department

Maximum Annual Non-Ad Valorem Debt Service

Legally Available Non-Ad Valorem Revenues

after MADS

Existing Coverage

<sup>(1)</sup> The Debt Service Funds are part of the City's Other Governmental Funds and consists of the City's share of the Miami-Dade County Half-Cent Sales Tax and a portion of utility franchise fees. Amounts in the Debt Service Funds are available to pay and have been used to pay debt service on the City's Non-Ad Valorem bonds.

#### BREAKDOWN OF NON-AD VALOREM REVENUES

City of Hialeah - Historical Non-Ad Valorem Revenues Breakdown Fiscal Years 2013 through 2017

	FY 2013 FY 2014			FY 2015		FY 2016	FY 2017			
Governmental Non-Ad Valorem										
Taxes										
Utility Taxes	\$	21,909,541	\$	22,487,398	\$	22,248,582	\$	22,087,571	\$	22,345,725
Franchise Fees		10,277,964		15,370,782	_	16,584,895	_	15,182,525		15,091,649
Total Taxes		32,187,505		37,858,180		38,833,477		37,270,096		37,437,374
Licenses and Permits										
Occupational Licenses		3,976,835		4,492,832		4,281,144		5,734,067		6,091,636
Building Permits		-		-		-		-		-
Planning and Zoning		247,344		360,718	_	411,945	_	886,763		852,188
Total Licenses and Permits		4,224,179		4,853,550		4,693,089		6,620,830		6,943,824
Intergovernmental										
Half Cent Sales Tax		15,582,457		16,355,645		17,228,030		17,719,796		17,682,684
State Revenue Sharing		7,907,098		8,527,350		9,392,611		9,657,202		10,227,112
Other		944,209		210,976	_	318,462	_	310,194		290,707
Total Intergovernmental		24,433,764		25,093,971		26,939,103		27,687,192		28,200,503
Government Grant and Other Revenues										
Fines and Forfeitures		1,197,481		1,328,469		1,396,354		1,529,267		1,327,759
Interest		14,096		7,498		17,487		9,489		-
Government Grant and Other Revenues		14,282,319		10,516,737		11,606,010		9,664,947		9,639,360
Total Government Grant and Other Revenues		15,493,896	_	11,852,704	_	13,019,851	_	11,203,703	_	10,967,119
Total Governmental Non-Ad Valorem	\$	76,339,344	\$	79,658,405	\$	83,485,520	\$	82,781,821	\$	83,548,820
Other Governmental Funds Non-Ad Valorem										
Taxes										
Utility Taxes (1)	\$	-	\$	-	\$	-	\$	-	\$	-
Franchise Fees		-		-	_		_	541,256		1,088,561
Total Taxes		-						541,256		1,088,561
Licenses and Permits										
Building Permits (2)		3,311,856		4,463,322		4,819,891		9,749,893		9,217,996
Intergovernmental										
Local Option Gas Tax		3,884,413		3,720,800		3,922,383		3,855,005		4,097,737
Miami Dade County Half Sales Tax - Transit		1,623,687		1,691,440		1,796,754		1,848,632		1,568,895
Miami Dade County Half Sales Tax (3)		6,494,745		6,765,759		7,187,018		5,875,196		3,733,797
Other		1,637,238		2,839,691		3,137,656		6,874,983		8,005,857
Total Intergovernmental		13,640,083		15,017,690		16,043,811		18,453,816		17,406,286
Government Grant and Other Revenues										
Fines and Forfeitures		745,416		696,538		934,838		775,513		409,967
Interest		649		102		169		108		-
Government Grant and Other Revenues		36,150,492		21,707,636		24,276,340		20,250,312		22,217,776
Total Government Grant and Other Revenues		36,896,557		22,404,276		25,211,347		21,025,933		22,627,743
Total Other Governmental Funds Non-Ad Valorem	\$	53,848,496	\$	41,885,288	\$	46,075,049	\$	49,770,898	\$	50,340,586

<sup>(1)</sup> The Stormwater Utility Fund was converted to an Enterprise Fund in fiscal year 2012; consequently, in fiscal year 2013 it is not reflected under the category of Other Governmental Funds in the Comprehensive Annual Financial Reports for the respective years.

Source: City of Hialeah Finance Department, derived from Comprehensive Annual Financial Report for Fiscal Years 2013 through 2017.

<sup>(2)</sup> The Building Department was converted to a Special Revenue Fund in fiscal year 2012; consequently, in fiscal year 2013 it is not reflected under the category of the General Fund, instead it is reflected under the category of Other Governmental Funds in the Comprehensive Annual Financial Reports for the respective years.

<sup>(3)</sup> Revenues in Other Governmental Funds are restricted and typically are not available to pay debt service on the City's Non-Ad Valorembonds; however, the Debt Service Fund is part of the City's Other Governmental Funds and consists of the City's share of the Miami-Dade County Half-Cent Sales Tax and amounts in the Debt Service Fund are available to pay and have been used to pay debt service on the City's Non-Ad Valorembonds.

#### **BANK LOANS**

The City has entered into loan agreements with banks and federal and state agencies and issued promissory notes to such entities in order to evidence the repayment obligations to the lenders.

Specific information concerning the loans can be found in the City's Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2017, in Notes to Basic Financial Statements — Note 12, beginning on page 56. Such information is hereby incorporated by reference.

#### **CERTAIN MATTERS**

1. The City failed to timely file financial information and operating data with respect to (i) the outstanding Florida Municipal Loan Council Revenue Bonds, Series 2011D (City of Hialeah Series) for which the City is the obligor for the fiscal years 2011 through 2013, respectively, that were due on June 26-27, 2012, 2013 and 2014, respectively; and (ii) the outstanding Florida Municipal Loan Council Refunding and Improvement Revenue Bonds, Series 2012A (City of Hialeah Series) for which the City is the obligor for the fiscal years 2012 and 2013 that were due on June 27, 2013 and 2014, respectively. The City did not file failure to provide notices in a timely manner for each failure. On January 14, 2015, the City filed a notice of failure to file and an Annual Report of Financial Information and Operating Data containing the information and data with the Municipal Securities Rulemaking Board for the years in which the filings were not made.

The City filed its Comprehensive Annual Financial Reports late for fiscal years 2013 (3 days) and 2014 (5 days). The City failed to timely file notices of certain rating changes due to changes in the rating of the bond insurer.

The City has adopted written policies and procedures with respect to continuing disclosure and, to provide an additional resource for investors, has updated its website to include (i) the official statements for the Series 2011D Bonds, the Series 2012A Bonds and the Series 2015 Bonds; (ii) the continuing disclosure agreements executed in connection with the issuance of the Series 2011D Bonds, the Series 2012A Bonds and the Series 2015 Bonds; and (iii) the annual reports of financial information and operating data filed with the Municipal Securities Rulemaking Board with respect to the Series 2011D and, Series 2012A Bonds and the Series 2015 Bonds.

2. In 2013, the City Council adopted Resolution 2013-129 approving a transfer of assets between its general fund and its water and sewer fund as part of its efforts to privatize the collection of residential waste. On June 9, 2015, the Council approved an amended resolution authorizing an interfund loan from the water and sewer fund of the Public Works Department to the solid waste fund of the Public Works Department. Reference is hereby made to Footnote 9 in the City's Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2017, and such information is hereby incorporated herein by reference.

On August 27, 2010, Florida Public Employees Council 79, American Federation of State, County and Municipal Employees, AFL-CIO (AFSCME) (collectively referred to as the Union) filed an unfair labor practice charge with the State of Florida Public Employees Relations Commission (PERC) alleging that the City violated Section 447.51(1)(a) and (c), Florida Statutes (2010), by the manner in which it conducted itself during the impasse resolution procedure. On March 4, 2011, PERC concluded that the City engaged in an unfair labor practice violating Section 447.51(1)(a) and (c), Florida Statutes (2010). The PERC order did not require the City to make a monetary reimbursement to the employees. On July 15, 2013, the Union filed an action in the Eleventh Judicial Circuit Court in Miami-Dade County against the City seeking to enforce the PERC Order of March 2011 requesting that the Court make the Union members whole for the economic changes and other benefits imposed by the City Council in 2010 and for attorney's fees and costs. On July 20, 2015, the Court ruled in favor of the Union. In August 2015, based on the agreement of the parties, the entry of judgment was ordered stayed for a period of 120 days to allow the parties an opportunity to explore settlement. The stay was extended until the parties reached a settlement on July 18, 2016. The settlement did not include former employees who had worked during the relevant period of time but who had retired prior to July 20, 2015. The trial court approved the settlement and dismissed the matter with prejudice on August 26, 2016 and again on August 29, 2016. At least 29 former employees sought to intervene. The trial court denied the former employees' motion to intervene. The intervenors appealed the trial court's final order on September 26, 2016. On June 6, 2018, the Third District Court of Appeals issued an opinion affirming the trial court's order rejecting the former employees' motion to intervene and motion to vacate the dismissal of the enforcement action. On June 22, 2018 the Third District Court of Appeals issued a mandate making its June 6<sup>th</sup> opinion final. The intervenors have thirty days in which to appeal the mandate.

The City and Miami-Dade County, as parties to a joint participation agreement, contracted with GS Inima USA Construction Corporation (the "Company") for the design, construction and operation of a reverse osmosis water treatment plant. Construction was completed, and the City has accepted the plant. The Company and the City have agreed to hold back a portion of the final payment amount (retainage) due to the Company to cover the anticipated cost of completing remaining punch-list items. The plant is fully operational producing 7.5 MGD distributed equally between Miami- Dade County and the City.

On December 4, 2014, the City received a notice of claim for compensation pursuant to the Bert J. Harris, Jr., Private Property Rights Protection Act (the "Harris Act"), alleging that the City's failure to designate a zoning classification for the property in question and its denial of the landowners vested right in continuing heavy industrial uses on the property have inordinately burdened the property reducing its fair market value in an estimated amount of \$5.7 million based on the initial appraisal submitted by the claimant as required by the Harris Act. Since annexation, the City adopted a comprehensive land use plan for the area allowing for less intense, light industrial uses. The Harris Act requires the notice and a 6-month settlement period preceding the filing of an action. The 6-month settlement period has expired, but the parties continue to explore settlement. As of September 30, 2017, no action has been filed in this matter.

In October 2005, the City was impacted by Hurricane Wilma. The City sought federal funds assistance to pay for expenditures associated with debris removal, emergency protective measures and restoration efforts as a result of the damage caused by the hurricane in the approximate amount of \$11.2 million. In August 2009, the U.S. Office of Inspector General began an audit of the costs claimed by the City to be related to Wilma to determine whether federal funds had been accounted for and expended according to federal regulations and The audit was completed and the results reported to the Regional FEMA Administrator in June 2010. The auditor recommended disallowing approximately \$2.5 million. FEMA concurred with the findings and notified the Florida Division of Emergency Management of its determination on June 22, 2012. In turn, the State of Florida notified the City in July 2012. The City has filed five separate appeals to the determination by FEMA. FEMA has not made a final determination on any of the City's appeals. Notwithstanding, because of FEMA's immediate withdrawal policy, the Florida Division of Emergency Management has requested that the City pay the amount of overpayment of \$2,667,958.48. The City has not made any payments to the State on this account and has not entered into a repayment plan pending the determination of the City's appeals.

The City has also been notified of the disallowance of \$110,106.70 in claims submitted for reimbursement by the Florida Division of Emergency Management related to debris removal and restoration activities attributed to the impact of Hurricane Katrina in August 2005. The City has not made any payments to the State on this account and has not entered into a repayment plan.

This Annual Report of Financial Information and Operating Data for the Fiscal Year Ended September 30, 2017 is submitted pursuant to continuing disclosure agreements executed by the City, as obligor, in connection with the issuance of the Series 2011D Bonds and the Series 2012A Bonds.

Dated: June 27, 2018

CITY OF HIALEAH, FLORIDA

C. Chiocca

By:

Christopher Chiocca, CPA

Title: Finance Director