ANNUAL FINANCIAL REPORT

Year Ended September 30, 2018

And Reports of Independent Auditor



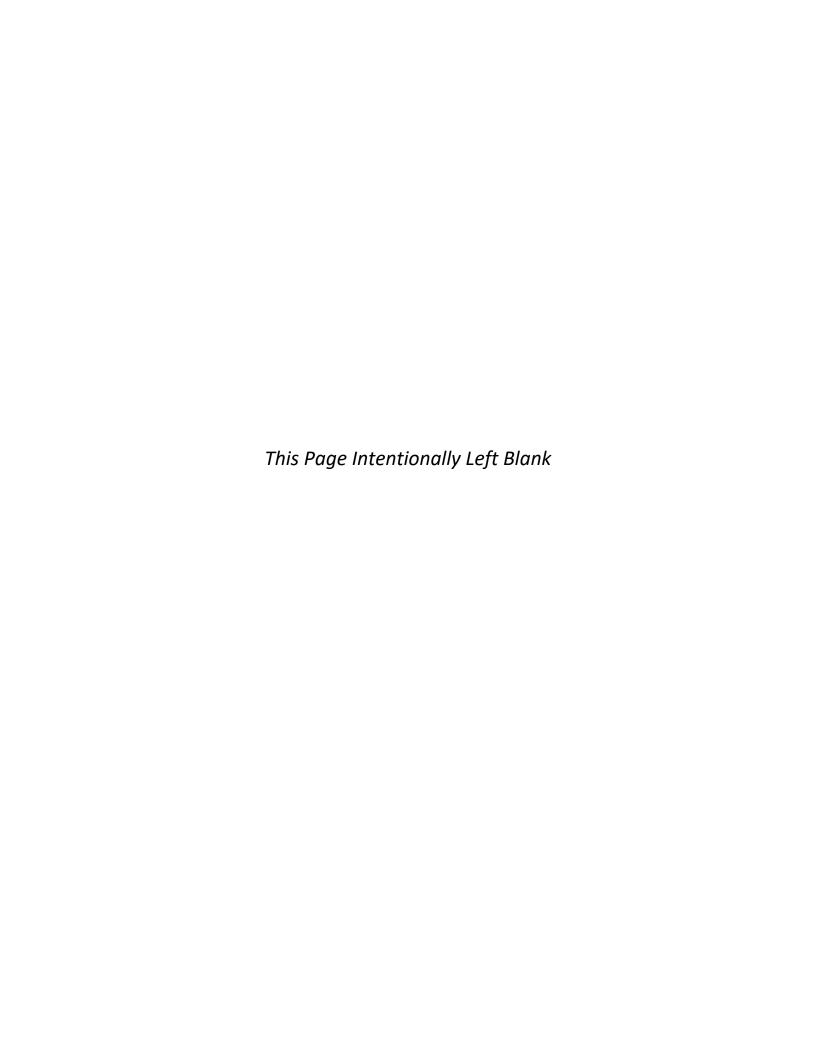
TABLE OF CONTENTS

	<u>PAGE</u>
REPORT OF INDEPENDENT AUDITOR	1-2
MANAGEMENT'S DISCUSSION AND ANALYSIS	4-13
BASIC FINANCIAL STATEMENTS:	
Government-wide Financial Statements:	
Statement of Net Position	15
Statement of Activities	16
Fund Financial Statements:	
Balance Sheet – Governmental Funds	17
Reconciliation of the Balance Sheet of Governmental Funds to the	
Statement of Net Position	18
Statement of Revenues, Expenditures and Changes in	
Fund Balances – Governmental Funds Reconciliation of the Statement of Revenues, Expenditures and Changes in	19
Fund Balances of Governmental Funds to the Statement of Activities	20
Balance Sheet – Proprietary Funds	
Statement of Revenues, Expenses and Changes in	
Net Position – Proprietary Funds	22
Statement of Cash Flows – Proprietary Funds	23
Statement of Fiduciary Net Position – Fiduciary Fund	25
Statement of Changes in Fiduciary Net Position – Fiduciary Fund	26
Notes to the Financial Statements	27-52
REQUIRED SUPPLEMENTARY INFORMATION:	
Schedule of Revenues, Expenditures and Changes in	
Fund Balance – Budget and Actual (Budgetary Basis) – General Fund	55
Notes to Schedule of Revenues, Expenditures and Changes in	
Fund Balance - Budget and Actual (Budgetary Basis) – General Fund	56
Schedule of Revenues, Expenditures and Changes in	
Fund Balance – Budget and Actual – CRA Fund	57
Schedule of Changes in Net Pension Asset and Related Ratios	E 0
Police Officers' Pension Fund Schedule of Contributions	59 60
Schedule of Contributions Schedule of Annual Money – Weighted Rate of Return	00
Police Officers' Pension Fund	60
Actuarial Methods and Assumptions	60
OTHER CURRY FAIRNESS BY INCORNATION.	
OTHER SUPPLEMENTARY INFORMATION:	
Schedule of Revenues and Expenses Compared to Budget (Budgetary Basis)	00
Enterprise Fund – Water and Sewer Fund	63
	64
Schedule of Revenues and Expenses Compared to Budget (Budgetary Basis)	07
Enterprise Fund – Stormwater Fund	65

TABLE OF CONTENTS

CON	ЛΡΙ	IAN	ICF	SFC	TIO	N:
COIT	,,, -			JL		

Report of Independent Auditor on Internal Control over Financial	
Reporting and on Compliance and Other Matters Based on an	
Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	67-69
Schedule of Prior Audit Findings	71
Corrective Action Plan	72
Independent Auditor's Management Letter	73-76
Report of Independent Accountant on Compliance With	
Local Government Investment Policies	77





Report of Independent Auditor

Honorable Mayor and Town Council Town of Eatonville, Florida:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Eatonville, Florida (the "Town"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal controls. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant account estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town, as of September 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the basic financial statements. The other supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The other supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 18, 2019 on our consideration of the Town's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Orlando, Florida June 18, 2019

Chang Bohoat Let

This Page Intentionally Left Blank



As management of the Town of Eatonville, Florida (the "Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town as of and for the fiscal year ended September 30, 2018. Please read our discussion and analysis of the Town's financial activities for the year ended September 30, 2018 in conjunction with the Town's basic financial statements, which immediately follow the discussion.

Financial Highlights

The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$12,380,532 (net position), which included a \$109,575 unrestricted deficit. The Town's total net position decreased by \$367,660 during fiscal year 2018, including a \$368,893 decrease in business-type activities and a \$1,233 increase in governmental activities.

The Town has a major wastewater improvement project that was completed during the fiscal year. This project provides major improvements to the Town's water and sewer infrastructure and was primarily funded through grants from the Federal and State governments. The business-type activities' decrease noted above was primarily a result of \$1,277,074 of capital contributions in the prior year for this project from the State of Florida Department of Environmental Protection.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements are comprised of three components: (1) Government-wide financial statements, (2) Fund financial statements, and (3) Notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements: The *government-wide financial statements* are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the Town assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference between the two being reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *Statement of Activities* presents information that demonstrates how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

The governmental activities of the Town include general government, human services, public safety, community redevelopment, physical environment, economic development, and culture and recreation. The business-type activities of the Town include water and sewer, solid waste and stormwater operations.

The government-wide financial statements include not only the Town itself (known as the *primary government*), but also a legally separate Community Redevelopment Agency (CRA), for which the Town is financially accountable. The CRA, although a legally separate entity, functions for all practical purposes as a department of the Town and, therefore, has been included as an integral part of the primary government.

The Town's government-wide financial statements can be found on pages 15-16 of this report.

Fund Financial Statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: Governmental funds, Proprietary funds, and Fiduciary funds.

Governmental Fund: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds' financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental funds' Balance Sheet and the governmental funds' Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town maintains the following two individual governmental funds: General Fund and Community Redevelopment Agency Fund. Information is presented separately in the governmental fund balance sheet, and in the governmental funds' Statement of Revenues, Expenditures, and Changes in Fund Balances for these funds. The Town adopts an annual appropriated budget for its enterprise funds and its governmental funds. Budgetary comparison schedules have been provided to demonstrate compliance with the budget. The basic governmental funds' financial statements can be found on pages 17 - 20 of this report.

<u>Proprietary Funds:</u> The Town maintains three enterprise funds, which are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its water and sewer, solid waste, and stormwater operations. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds' financial statements provide separate information for the water and sewer, solid waste, and stormwater operations. The basic proprietary funds' financial statements can be found on pages 21 - 23 of this report.

<u>Fiduciary Funds</u>: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements are for the Police Pension Trust Fund and can be found on pages 25 - 26 of this report.

<u>Notes to the Financial Statements:</u> The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 27 - 52 of this report.

<u>Other Information:</u> In addition to the basic financial statements and accompanying notes, this report presents certain *required supplementary information* concerning the Town's General Fund's and Community Redevelopment Agency Fund's budget compliance and schedules of changes in the net pension asset and schedules of contributions related to the Town of Eatonville Municipal Police Officers' Retirement Trust Fund (the "Plan"). Required supplementary information can be found on pages 55 - 60 of this report.

Additional budgetary information is presented immediately following the required supplementary information and can be found on pages 63 - 65 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of the Town's financial position. In the case of the Town, assets plus deferred outflows of resources exceeded liabilities and deferred inflows by \$12,380,532 at the close of the most recent fiscal year.

The following schedule is a summary of the Statement of Net Position found on page 15 of this report.

Statement	of Net	Position
-----------	--------	----------

	Governmer	ital Activities	Business-ty	pe Activities	Total		
	2018	2017	2018	2017	2018	2017	
Assets:							
Current and other assets	\$ 3,633,104	\$ 3,440,890	\$ (1,090,231)	\$ (978,668)	\$ 2,542,873	\$ 2,462,222	
Capital assets	6,754,854	6,846,295	7,143,570	7,381,702	13,898,424	14,227,997	
Total assets	10,387,958	10,287,185	6,053,339	6,403,034	16,441,297	16,690,219	
Deferred outflows							
of resources	55,358	4,385			55,358	4,385	
Liabilities:							
Other liabilities	726,154	610,086	330,596	301,756	1,056,750	911,842	
Long-term liabilities	1,030,344	1,206,912	1,791,856	1,801,498	2,822,200	3,008,410	
Total liabilities	1,756,498	1,816,998	2,122,452	2,103,254	3,878,950	3,920,252	
Deferred inflows							
of resources	237,173	26,160			237,173	26,160	
Net Position:							
Net investment in							
capital assets	5,819,161	5,759,400	5,361,370	5,586,077	11,180,531	11,345,477	
Restricted	1,309,576	1,418,827	-	37,524	1,309,576	1,456,351	
Unrestricted (deficit)	1,320,908	1,270,185	(1,430,483)	(1,323,821)	(109,575)	(53,636)	
Total net position	\$ 8,449,645	\$ 8,448,412	\$ 3,930,887	\$ 4,299,780	\$12,380,532	\$12,748,192	

By far the largest portion of the Town's net position, \$11,180,531, reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

\$1,309,576 of the Town's net position represents resources that are subject to external restrictions on how they may be used.

At the end of the current fiscal year, the Town reported a negative unrestricted net position in the business-type activities of \$1,430,483 and positive balances in all other categories of net position for both the governmental activities and business-type activities.

<u>Governmental Activities</u>: Total assets and deferred outflows increased \$151,746 (1.47%) from the prior year, while total liabilities and deferred inflows increased \$150,513 (8.17%) from the prior year. Key elements of these changes are as follows:

- The net pension asset and deferred outflows related to pensions increased \$234,763, while deferred inflows related to pensions increased \$211,013. These changes are primarily due to a change in actuarial assumptions and expected to actual experience (see detailed discussion of the pension plan on pages 47-50 of this report).
- Capital assets decreased \$91,441, \$256,876 of which was current year additions to accumulated depreciation, offset by \$165,435 in capital asset additions.
- Unearned revenue increased primarily due to a \$100,000 deposit received for the sale of the Hungerford Property.
- Long-term liabilities decreased \$176,568 primarily due to regular payments on notes and capital leases.

<u>Business-type Activities</u>: Total assets decreased \$349,695 (5.46%) from the prior year while total liabilities increased \$19,198 (0.91%) from the prior year. Key elements of these changes are as follows:

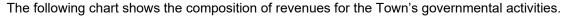
- Capital assets decreased \$238,132, primarily due to increases in accumulated depreciation from the prior year related to the water and sewer construction project being placed into service during the year.
- Amounts due from other governments were \$37,524 in the prior year and related to grant revenues for the water and sewer construction project that was completed during the current year. There were no receivables due from other governments in the current year.
- Accounts payable increased \$76,452 from the prior year as a result of the timing of payments made to vendors.

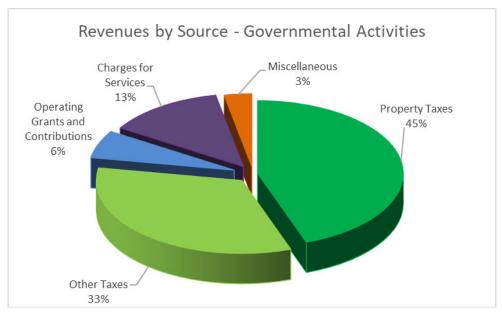
The following schedule is a summary of the Statement of Activities on page 16 of this report.

Changes in Net Position **Governmental Activities Business-type Activities** Total 2018 2017 2018 2017 2018 2017 Revenues: Program revenues: Charges for Services \$ 1,694,266 532,693 418,661 \$ 1,161,573 \$ 1,264,170 \$ 1,682,831 Operating grants and contributions 252,008 209,133 13,407 265,415 209,133 Capital grants and contributions 37,867 180,000 1,277,074 217,867 1,277,074 General revenues: Property taxes 1,823,778 1,730,220 1,823,778 1,730,220 Other taxes 1,358,620 1,379,933 1,358,620 1,379,933 Other revenues 125,006 89,877 75 125,081 89,877 Total revenues 4,129,972 3,827,824 1,355,055 2,541,244 5,485,027 6,369,068 Expenses: General government 1,465,772 1,444,170 1,465,772 1,444,170 Public safety 1,580,853 1,683,230 1,580,853 1,683,230 Physical environment 636,807 365,343 636,807 365,343 Economic environment 25,510 25.190 25.510 25,190 Human services 51.311 56.847 51,311 56.847 Culture and recreation 332,566 373,181 332,566 373,181 36,907 36,240 36,907 Interest on long-term debt 36,240 Water and sewer 1.258.361 970.873 1.258.361 970.873 Solid waste 314,637 317,351 314,637 317,351 Stormwater 150,950 150,950 158,656 158,656 Total expenses 4,128,739 3,985,188 1,723,948 1,446,880 5,852,687 5,432,068 Increase (decrease) in net position before transfers 1,233 (157, 364)(368,893)1,094,364 (367,660)937,000 **Transfers** 47,240 (47,240)1.233 937.000 Change in net position (110.124)(368.893)1.047.124 (367.660)Net position - beginning 8,448,412 8,558,536 4,299,780 3,252,656 12,748,192 11,811,192 Net position - ending \$ 8,449,645 \$ 8,448,412 \$ 3,930,887 \$ 4,299,780 \$12,380,532

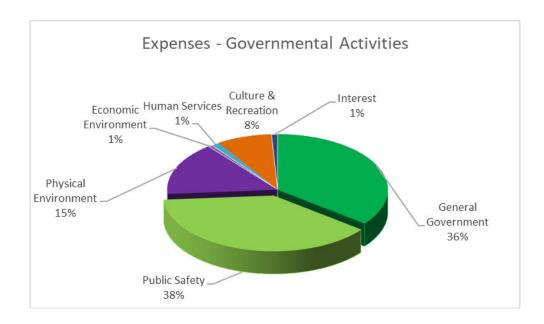
Governmental Activities: Governmental activities increased net position by \$1,233, compared to a decrease of \$110,124 in the prior year. Key elements of changes as a result of activities are as follows:

- Charges for services increased by \$114,032 (27.24%) from 2018 primarily due to an increase in building permit fees, as more construction and renovation projects were performed throughout the Town than the prior year and an increase in revenues from code violation fines.
- Property tax revenues increased \$93,558 (5.41%) due to an increase in the assessed value of properties.
- Public safety expenses decreased \$102,377 (6.08%) primarily as a result of final depreciation expense on several police vehicles being taken in the prior year.
- Physical environment expenses increased \$271,464 (74.30%) from the prior year. Contributing factors
 to this increase include hurricane debris removal costs of approximately \$100,000, and an increase in
 spending on CRA projects of \$175,823.



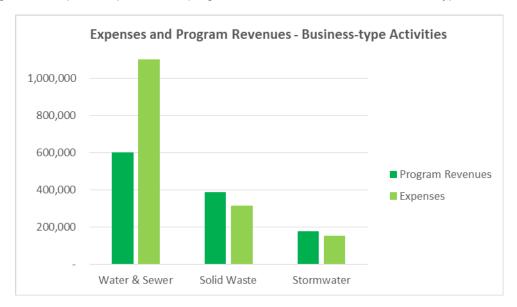


The following chart shows the Town's expenses by category.



Business-type Activities: Business-type activities decreased net position by \$368,893, compared to an increase of \$1,094,364 in the prior year. The primary change resulted from a decrease in capital grants and contributions revenue of \$1,097,074 (85.91%) due to grant and loan assistance received from the State of Florida Department of Environmental Protection in the prior year for the water and sewer capital improvement project, and an increase in depreciation expense on the new capital improvements of \$183,000.





Financial Analysis of the Town of Eatonville's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with the legal requirements for financially related matters.

<u>Governmental Funds:</u> The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, the fund balance serves as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$2,228,032, a decrease of \$145,446 for the year. Approximately 40% (\$874,048) constitutes unassigned fund balance, which is available for spending at the Town's discretion. The remainder of the fund balance is classified as non-spendable (\$44,408) and restricted (\$1,309,576).

The General Fund is the chief operating fund of the Town. At the end of the current fiscal year, the Town reported a positive fund balance of \$962,437 for the General Fund, an increase of \$10,978 from the prior year. As a measure of the General Fund's liquidity, it may be useful to compare the unassigned fund balance to total expenditures. As of September 30, 2018, the General Fund's unassigned fund balance represents 23% of total General Fund expenditures.

The fund balance of the Town's CRA Fund decreased \$156,424 from the prior year to \$1,265,595. Operating costs of \$456,962, which included an increase in CRA project expenditures of \$175,823, within the CRA exceeded revenue sources of \$300,538.

<u>Proprietary Funds:</u> The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The unrestricted net deficit of the Water and Sewer, Solid Waste and Stormwater Funds at the end of the year amounted to \$1,430,483, with an unrestricted \$3,025,955 deficit in the Water and Sewer Fund offsetting positive balances in the other funds. The Water and Sewer fund decreased net position and the Solid Waste and Stormwater Funds increased net positions by (\$464,080), \$71,394 and \$23,793, respectively.

The Town intends to rebuild the net position of the Water and Sewer Fund through a change to the utility rate structure and increases in overall utility rates. Other factors concerning the finances of these three funds have already been addressed in the discussion of the Town's business-type activities.

<u>General Fund Budgetary Highlights</u>: During the year there was a \$34,067 increase to budgeted expenditures, which fell below actual expenditures by \$5,688 as shown below.

	Buc	Budget Actual					ariances al Budget ositive/
	 Original		Final	Final Amounts			legative)
General government	\$ 1,363,143	\$	1,330,789	\$	1,229,998	\$	100,791
Public safety	1,658,554		1,660,089		1,593,028		67,061
Physical environment	240,624		254,709		341,538		(86,829)
Economic environment	25,486		25,436		25,190		246
Human services	45,794		51,372		51,311		61
Culture and recreation	281,351		297,157		261,478		35,679
Capital outlay	-		29,467		60,451		(30,984)
Debt service							
Principal	68,194		68,194		147,170		(78,976)
Interest	25,838		25,838		38,575		(12,737)
Total expenditures	\$ 3,708,984	\$	3,743,051	\$	3,748,739	\$	(5,688)

Capital Asset and Debt Administration

Long-term Debt: At the end of the current fiscal year, the Town had \$2,822,200 in total long-term debt outstanding. Of this amount, \$826,986 consists of a loan, and the related premium, through the Florida Municipal Loan Council; \$1,782,800 consists of State Revolving Fund loans; \$108,707 consists of capital leases; and the remainder consists of compensated absences obligations.

The State Revolving Fund loans with the State of Florida Department of Environmental Protection are for wastewater facilities improvement projects, with initial draws occurring in fiscal year 2013. Repayments for one of the loans began in fiscal year 2017 and repayments on the second loan began in fiscal year 2018.

Additional information on The Town's long-term liabilities can be found in Note 6, pages 41 - 44 of this report.

<u>Capital Assets:</u> The Town's capital assets for its governmental and business-type activities as of September 30, 2018 amounted to \$13,898,424 (net of accumulated depreciation). Capital assets includes land, infrastructure, buildings, improvements, machinery and equipment, and recreational facilities. Additional information on the Town's capital assets can be found in Note 5 on pages 39 - 40 of this report.

Economic Factors

General economic conditions are increasingly positive since the recent recession. Although the Town's fund balances and cash flows are well below desired levels, there has been recent and planned development ongoing in the Town that should prove to be beneficial. In addition to development by external sources, the Town is nearly finished with a major capital improvement project to the water and sewer infrastructure, which will reduce leakages, repairs and waste. Overall, the Town's management believes that these improved economic conditions, capital improvements and other initiatives will help stabilize the Town's fund balances and cash flows.

Requests for Information

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, Town of Eatonville, 307 Kennedy Blvd., Eatonville, Florida, 32751.

FINANCIAL STATEMENTS



STATEMENT OF NET POSITION

SEPTEMBER 30, 2018

	Primary Government						
	_			Business-		Total	
	Governmental			type		Primary	
		Activities		Activities	Government		
Assets				_		_	
Cash	\$	1,353,271	\$	27,479	\$	1,380,750	
Accounts receivable, net		109,094		199,542		308,636	
Due from other governments		159,369		-		159,369	
Prepaid items and other assets		51,792		3,808		55,600	
Internal balances		1,313,267		(1,313,267)		-	
Net pension asset		646,311		-		646,311	
Capital assets net of accumulated depreciation:							
Nondepreciable		768,543		2,500		771,043	
Depreciable		5,986,311		7,141,070		13,127,381	
Total assets		10,387,958		6,061,132		16,449,090	
Deferred outflows of resources							
Deferred outflows related to pensions		55,358		-		55,358	
Total deferred outflows of resources		55,358		-		55,358	
Liabilities							
Accounts payable		101,436		108,865		210,301	
Due to other governments		254,005		-		254,005	
Accrued liabilities		109,946		164,442		274,388	
Unearned revenue		244,963		-		244,963	
Customer deposits		-		65,082		65,082	
Other liabilities		15,804		-		15,804	
Long-term liabilities:							
Due within one year		191,806		67,594		259,400	
Due in more than one year		838,538		1,724,262		2,562,800	
Total liabilities		1,756,498		2,130,245		3,886,743	
Deferred inflows of resources							
Deferred inflows related to pensions		237,173		-		237,173	
Total deferred inflows of resources		237,173		-		237,173	
Net position							
Net investment in capital assets		5,819,161		5,361,370		11,180,531	
Restricted for:							
Economic environment		1,260,737		-		1,260,737	
Special events		1,883		-		1,883	
Public safety		46,956		-		46,956	
Unrestricted (deficit)		1,320,908		(1,430,483)		(109,575)	
Total net position	\$	8,449,645	\$	3,930,887	\$	12,380,532	

STATEMENT OF ACTIVITIES

YEAR ENDED SEPTEMBER 30, 2018

Net (Expense) Revenue and **Program Revenues Changes in Net Position** Operating Capital **Charges for Grants and Grants and** Governmental **Business-type Functions/Programs** Services Contributions **Contributions Expenses Activities Activities** Total **Primary government:** Governmental activities: (993,968) \$ General government \$ 1,465,772 \$ 359.301 \$ 112,503 \$ (993,968)77,455 Public safety 1.580.853 59.358 (1,444,040)(1,444,040)Physical environment 636,807 27,372 (609, 435)(609, 435)Economic environment 25,190 (25,190)(25,190)Human services 51,311 51.312 Culture/recreation 332,566 86,662 10,738 37,867 (197, 299)(197, 299)Interest on long-term debt 36,240 (36,240)(36,240)532,693 4,128,739 252,008 37,867 Total governmental activities (3,306,171)(3,306,171)Business-type activities: Water and sewer 1,258,361 600,799 13,407 180,000 (464, 155)(464, 155)386.031 Solid waste 314.637 71.394 71.394 Stormwater 150,950 174,743 23,793 23,793 Total business-type activities 1,723,948 1,161,573 13,407 180,000 (368,968)(368,968)Total 5,852,687 1,694,266 265,415 217,867 (3,306,171)(368,968)(3,675,139)General revenues: 1,823,778 Property taxes 1,823,778 Franchise fees based on gross receipts 365,305 365,305 Sales taxes 377,196 377,196 Local business tax 79,400 79,400 Utility taxes 536,719 536,719 Miscellaneous and other taxes 124.326 75 124.401 Unrestricted investment earnings 680 680 Total general revenues and transfers 3,307,404 75 3,307,479 Change in net position 1,233 (368,893)(367,660)Net position - beginning 8,448,412 4,299,780 12,748,192

Net position - ending

12,380,532

3,930,887

8,449,645

BALANCE SHEET GOVERNMENTAL FUNDS

SEPTEMBER 30, 2018

		General Fund		ommunity levelopment Agency		Total
Assets		_		_		
Cash and cash equivalents	\$	302,896	\$	1,050,375	\$	1,353,271
Accounts receivable, net		109,094		-		109,094
Due from other funds		1,413,267		320,286		1,733,553
Due from other governments		159,369		-		159,369
Prepaid items		39,550		4,858		44,408
Total assets	\$	2,024,176	\$	1,375,519	\$	3,399,695
Liabilities, deferred inflows and fund balances Liabilities:						
Accounts payable	\$	95,339	\$	6,097	\$	101,436
Due to other governments	Φ	254,005	φ	0,097	Φ	254,005
Accrued liabilities		93,475		3,827		97,302
Unearned revenue		244,963		5,027		244,963
Due to other funds		320,286		100,000		420,286
Other liabilities		15,804		-		15,804
Total liabilities		1,023,872		109,924		1,133,796
Deferred inflows:						
Unavailable revenue		37,867		_		37,867
Total deferred inflows		37,867		-		37,867
Fund balances: Nonspendable:						
Prepaid items		39,550		4,858		44,408
Restricted for:						
Special Events		1,883		-		1,883
Public safety		46,956		-		46,956
Community Redevelopment Agency		-		1,260,737		1,260,737
Unassigned		874,048				874,048
Total fund balances		962,437		1,265,595		2,228,032
Total liabilities, deferred inflows						
and fund balances	\$	2,024,176	\$	1,375,519	\$	3,399,695

RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

SEPTEMBER 30, 2018

Amounts reported for governmental activities in the Statement of Net Position are different	t bec	ause:	
Ending fund balance - governmental funds			\$ 2,228,032
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:			
Land Buildings and improvements, net of \$1,485,260 accumulated depreciation Improvements other than buildings, net of \$662,424 accumulated depreciation Equipment, net of \$1,855,355 accumulated depreciation Infrastructure, net of \$1,162,603 accumulated depreciation Total capital assets, net	\$	768,543 1,854,494 82,754 32,250 4,016,813	6,754,854
Total dapital assets, not			0,704,004
Net pension asset included in total assets is not available to pay current expenditures and, therefore, is not reported in the funds.			646,311
Amounts to be collected under long-term receivables are not available to pay for the current period's expenditures and, therefore, are reported as unavailable revenue in the funds.			37,867
Governmental funds record bond insurance costs as expenditures when these costs are first incurred. Unamortized bond insurance costs must be included as a prepaid item in the government-wide statements.			7,384
Long-term liabilities, including a note payable and capital leases, are not due and payable in the current period and, therefore, are not reported in the funds. Interest expense on long-term debt is not accrued in the governmental funds but, rather, is recognized when due. Governmental funds recognize premiums and discounts during the current period as other financing sources/uses. In the government-wide statements, premiums and discounts are applied against note payable. Compensated absences are not accrued in the governmental funds, but rather are recognized when paid. These liabilities, both current and long-term, consist of:			
Note payable Unamortized premium Capital leases Compensated absences Accrued interest on long-term debt	\$	(795,000) (31,986) (108,707) (94,651) (12,644)	(4.040.000)
Total liabilities			(1,042,988)
Deferred outflows of resources represent a consumption of net position or fund balance that applies to a future period(s) and, therefore, are not reported in the governmental funds.			55,358
Deferred inflows of resources represent an acquisition of net position or fund balance that applies to a future period(s) and, therefore, are not reported in the governmental			
funds.			(237,173)
Net position of governmental activities			\$ 8,449,645

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

YEAR ENDED SEPTEMBER 30, 2018

	General Fund	Rede	ommunity evelopment Agency	Total
Revenues				
Ad valorem taxes	\$ 1,523,778	\$	300,000	\$ 1,823,778
Utility taxes	616,119		-	616,119
Franchise fees	365,305		-	365,305
Sales tax	377,196		-	377,196
Intergovernmental revenues	253,544		-	253,544
Licenses and permits	152,844		-	152,844
Charges for services	227,207		-	227,207
Fines and forfeitures	52,555		-	52,555
Interest income	192		488	680
Rental and other income	210,037		50	210,087
Total revenues	3,778,777		300,538	4,079,315
Expenditures				
General government	1,229,998		174,523	1,404,521
Public safety	1,593,028		-	1,593,028
Physical environment	341,538		175,823	517,361
Economic environment	25,190		-	25,190
Human services	51,311		-	51,311
Culture/recreation	293,328		-	293,328
Capital outlay	60,451		104,984	165,435
Debt service:				
Principal	147,170		1,367	148,537
Interest	38,575		265	38,840
Total expenditures	3,780,589		456,962	4,237,551
Excess of revenues				
over expenditures	 (1,812)		(156,424)	(158,236)
Other Financing Sources				
Insurance proceeds	12,790		_	12,790
Total other financing sources	 12,790			 12,790
Net change in fund balances	10,978		(156,424)	(145,446)
Fund balance - beginning	 951,459		1,422,019	 2,373,478
Fund balance - ending	\$ 962,437	\$	1,265,595	\$ 2,228,032

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

YEAR ENDED SEPTEMBER 30, 2018

Amounts reported for governmental activities in the Statement of Activities are different because	:			
Net change in fund balances - total governmental funds			\$	(145,446)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capitalized capital outlay in the current period.				
Capitalized capital outlay Depreciation	\$	165,435 (256,876)	·	(91,441)
The issuance of long-term debt (e.g. note, leases) provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes resources of the governmental funds. Governmental funds report the effect of premiums and discounts when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.				
Principal paid Change in premium on debt	\$	148,537 2,665		151,202
Insurance for governmental debt is recorded as an expenditure in the governmental funds. In the government-wide statements, this insurance is recorded as a prepaid item and amortized over the life of the note.				(615)
Some expenses reported in the Statement of Activities do not provide (or do not require) the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.				
Decrease in compensated absences payable Decrease in accrued interest on long-term debt	\$	25,366 550		25,916
Under the modified accrual basis of accounting used in the governmental funds, revenues are not recognized until funds are measurable and available to finance current expenditures. In the statement of activities, however, which is presented on the accrual basis, revenues are reported regardless of when financial resources are available. This is the net adjustment to current year revenue in converting to the full accrual basis.				37,867
Pension expense is reported in the Statement of Activities, which differes from pension expenditures as reported in governmental funds.				
Increase in net pension asset Increase in deferred outflows related to pensions (Decrease) in deferred inflows related to pensions	\$	183,790 50,973 (211,013)		
		, ,)		23,750
Change in net position of governmental activities			\$	1,233

BALANCE SHEET PROPRIETARY FUNDS

SEPTEMBER 30, 2018

Business-type Activities -Enterprise Funds

				Enterp	ise r	unas		
	١	Water and Solid Was			St		<u> </u>	
	S	ewer Fund		Fund	Fund			Total
	<u> </u>							
Assets								
Current assets:	•	07.470	•		•		•	07.470
Cash	\$	27,479	\$	-	\$	-	\$	27,479
Accounts receivable, net		104,297		65,263		29,982		199,542
Prepaid items		2,308				1,500		3,808
Total current assets		134,084		65,263		31,482		230,829
Noncurrent assets:								
Due from other funds		100,000		807,493		861,244		1,768,737
Capital assets		•		•		,		• •
Capital assets not being depreciated								
Land		2,500		_		_		2,500
		2,500						2,500
Total non-depreciable assets		2,500						2,500
Capital assets being depreciated		10.070.005						40.070.005
Buildings and improvements		10,073,365		-		.		10,073,365
Equipment		251,975		-		125,187		377,162
Total depreciable assets		10,325,340		-		125,187		10,450,527
Less accumulated depreciation		(3,203,478)		-		(105,979)		(3,309,457)
Total depreciable capital assets,								
net of accumulated depreciation		7,121,862		_		19,208		7,141,070
Total noncurrent assets		7,224,362		807,493		880,452		8,912,307
	_	.,,						-,-,-,-
Total assets	\$	7,358,446	\$	872,756	\$	911,934	\$	9,143,136
Liabilities and net position								
Current liabilities payable from current assets:								
Accounts payable	\$	92,243	\$		\$	16,622	\$	108,865
	φ		φ	407.044	φ		φ	
Accrued liabilities		13,745		127,011		23,686		164,442
Current portion of loans payable		59,584		-		-		59,584
Current portion of compensated absences		5,725		-		2,285		8,010
Customer deposits		65,082		-				65,082
Total current liabilities		236,379		127,011		42,593		405,983
Noncurrent liabilities:								
Due to other funds		3,082,004		_		_		3,082,004
Compensated absences		1,240		_		406		1,646
Loans payable		1,722,616				-		1,722,616
Total noncurrent liabilities		4,805,860				406		
Total Horiculterit liabilities		4,000,000				400		4,806,266
Total liabilities		5,042,239		127,011		42,999		5,212,249
Net position:								
Net investment in capital assets		5,342,162		_		19,208		5,361,370
Unrestricted (deficit)		(3,025,955)		745,745		849,727		(1,430,483)
Total net position		2,316,207		745,745	_	868,935		3,930,887
·				·				
Total liabilities and net position	\$	7,358,446	\$	872,756	\$	911,934	\$	9,143,136

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

YEAR ENDED SEPTEMBER 30, 2018

Business-type Activities -

		Enterpris	se Funds	
	Water and	Solid Waste	Stormwater	
	Sewer Fund	Fund	Fund	Total
Operating revenues				
Charges for services	600,799	386,031	174,743	1,161,573
Total operating revenues	600,799	386,031	174,743	1,161,573
Operating expenses				
Personnel services	239,030	-	116,022	355,052
Operating	689,664	314,637	33,483	1,037,784
Depreciation expense	329,667	-	1,445	331,112
Total operating expenses	1,258,361	314,637	150,950	1,723,948
Operating income (loss)	(657,562)	71,394	23,793	(562,375)
Non-operating revenues				
Operating grant revenue	13,407	-	-	13,407
Miscellaneous	75	-	-	75
Total non-operating revenues	13,482	-		13,482
Income (loss) before contributions	(644,080)	71,394	23,793	(548,893)
Contributions				
Capital contributions	180,000	_	_	180,000
rotal contributions	180,000			180,000
Change in net position	(464,080)	71,394	23,793	(368,893)
Net position - beginning	2,780,287	674,351	845,142	4,299,780
Net position - ending	2,316,207	745,745	868,935	3,930,887

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

YEAR ENDED SEPTEMBER 30, 2018

	iter and ver Fund	Sc	olid Waste Fund	St	ormwater Fund	Total
Operating activities						
Cash received from customers	\$ 609,268	\$	384,158	\$	174,783	\$ 1,168,209
Cash payments to suppliers for goods and services	(656,399)		(314,637)		(29,225)	(1,000,261)
Cash payments to employees for services	(239,030)				(116,022)	(355,052)
Net cash provided by (used in)						
operating activities	 (286,161)		69,521		29,536	 (187,104)
Noncapital financing activities						
Borrowings from other funds	216,053		-		-	216,053
Loans and reimbursements to other funds	(100,000)		(69,521)		(29,536)	(199,057)
Operating grants and contributions	13,407		_			13,407
Net cash provided by (used in)	 					
noncapital financing activities	 129,460		(69,521)		(29,536)	 30,403
Capital and related financing activities						
Acquisition and construction of capital assets	(92,980)		_		-	(92,980)
Proceeds from State Revolving Fund loan	20,742		_		-	20,742
Principal paid on loans	(34,167)		_		-	(34,167)
Proceeds from captial grants and contributions	217,524		-		-	217,524
Other non-operating revenue (expenses)	 75					75
Net cash provided by capital and						
related financing activities	 111,194					 111,194
Net decrease in cash	(45,507)		-		-	(45,507)
Cash - beginning of year	72,986					 72,986
Cash - end of year	\$ 27,479	\$		\$		\$ 27,479

Business-type Activities -Enterprise Funds

-	 ·			_	
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities Operating income (loss)	\$ (657,562)	\$ 71,394	\$ 23,793	\$	(562,375)
Adjustment to reconcile operating income (loss) to					
net cash provided by (used in) operating activities:	200 007		4 445		224 442
Depreciation	329,667	-	1,445		331,112
Change in assets and liabilities					
Accounts receivable	5,576	(1,873)	40		3,743
Accounts payable	29,864	-	2,549		32,413
Accrued liabilities	959	-	368		1,327
Customer deposits	2,893	_	_		2,893
Compensated absences	2,442	_	1,341		3,783
Total adjustments	 371,401	(1,873)	 5,743		375,271
Net cash provided by (used in) operating activities	\$ (286,161)	\$ 69,521	\$ 29,536	\$	(187,104)

This Page Intentionally Left Blank

STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUND

SEPTEMBER 30, 2018

Investments, at fair value: Money market mutual funds Certificates of deposit U.S. treasury bonds and notes U.S. government agencies Asset-backed securities Municipal bonds Corporate bonds and notes Equities Total investments	Assets	\$ 87,467 10,000 29,506 133,121 163,988 46,180 299,155 1,067,067 1,836,484
Accrued interest and dividends Due from the Town		6,033 16,214
Total assets		\$ 1,858,731
Restricted for pension benefits	Net Position	\$ 1,858,731

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND

YEAR ENDED SEPTEMBER 30, 2018

Additions	
Contributions:	
Employer	\$ 15,000
State of Florida	14,803
Plan members	29,461
Investment earnings:	
Interest	48,431
Investment income from sale	20,080
Net increase in fair value of investments	40,299
Total additions	168,074
Deductions	
Benefit payments including refunds of contributions	48,446
Administrative expenses	25,168
Investment expenses	 2,569
Total deductions	76,183
Change in net position	91,891
Net position restricted for pension benefits - beginning	1,766,840
Net position restricted for pension benefits - ending	\$ 1,858,731

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 1 – Summary of Significant Accounting Policies

The Town of Eatonville, Florida (the "Town") was first incorporated on August 18, 1887. The Town was subsequently abolished and simultaneously recreated on June 14, 1967 under the Laws of Florida Chapter 67-1361 House Bill No. 876. Situated on the northeast corner of Orange County, approximately 10 miles north of Orlando, Eatonville is popularly known as "The first municipality in the United States of America incorporated by persons of African-American descent." The Town operates under a Mayor and Council form of government and provides the following services as authorized by its charter: general government, public safety, public works, culture, recreation, and water works.

The accounting and reporting policies of the Town relating to the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments as ("GAAP") prescribed by the Governmental Accounting Standards Board ("GASB"). The more significant accounting policies of the Town are described below.

A. Financial Reporting Entity

The Town is a municipal corporation with a five-member Town Council comprised of the Mayor and four Council persons. As required by GAAP, these financial statements represent the Town of Eatonville (the "primary government") and the Town of Eatonville Community Redevelopment Agency ("CRA"), a component unit, for which the Town of Eatonville is considered to be financially accountable. The CRA is presented as a blended component unit, although a legally separate entity, because it is in substance part of the Town's operations and the Town's Council is its governing body. Therefore, data from the CRA is combined with data of the primary government and is presented as a special revenue fund. The Town has no component units that require discrete presentation.

Pursuant to the requirements of Chapter 163, Part III of Florida Statutes, the Town, with the consent of Orange County, and through a Town Ordinance, created the CRA to foster improvement activities in Eatonville. The CRA uses future tax increment revenues to fund a variety of improvement projects.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the Town and its component unit. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 1 – Summary of Significant Accounting Policies (continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility and timing requirements imposed by the provider have been met.

Governmental funds' financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay the liabilities of the current period. For this purpose, the Town considers property tax revenues to be available if collected within sixty days of the end of the current fiscal period and all other revenues to be available if collected within ninety days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due.

The Town reports the following major governmental funds in the basic financial statements:

General Fund – The main operating fund of the Town, which is used to account for all financial resources not required to be accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund.

Community Redevelopment Agency – A special revenue fund that is used to account for all sources and uses of financial resources provided by increased ad valorem tax value in the geographically designated area. Resources are consumed in operations and improvements specifically designated by the CRA.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's Water and Sewer, Solid Waste and Stormwater Funds are charges to customers for services. Operating expenses for the enterprise funds include the costs of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 1 – Summary of Significant Accounting Policies (continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

The Town reports the following major proprietary funds in the basic financial statements:

Water and Sewer Fund – Accounts for the operating activities related to providing water treatment and distribution services, and sewage treatment to all areas within the Town limits.

Solid Waste Fund - Accounts for the Town's garbage and recycling pick up and disposal activities.

Stormwater Fund – Accounts for the construction and maintenance of the Town's stormwater systems and pollution from stormwater runoff.

The Town reports the following fiduciary fund in the basic financial statements:

Police Pension Trust Fund – Accounted for in the same manner as the proprietary funds, using the same measurement focus and basis of accounting. The trust fund accounts for the assets of the police officers' pension plan. Plan member contributions are recognized in the period in which contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Equity

1. Cash

Cash consists of amounts held by qualified public depositories.

2. Investments

Investments are stated at fair value or amortized cost, which approximates fair value.

3. Interfund Receivables/Payables

During the year, transactions occurred between individual funds for goods provided, services rendered, and loans. The receivables and payables are classified as "Due to/from other funds" on the fund balance sheet. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "Internal balances."

4. Unearned Revenues

Unearned revenues consists of advance receipts for occupational licenses and building permits, as well as deposits related to a pending sale of land.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 1 – Summary of Significant Accounting Policies (continued)

5. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, other than infrastructure assets, are defined by the government as assets with an initial individual cost of more than \$1,000, and an estimated useful life in excess of one year. Infrastructure assets acquired prior to October 1, 2003 are not reported, as permitted by accounting standards. Infrastructure assets acquired on or after October 1, 2003 are capitalized and reported in the government-wide financial statements regardless of their amount.

Property, plant, and equipment is depreciated using the straight line method over the following estimated useful lives:

Assets	Depreciable Life
Infrastructure	50 years
Buildings	40 years
Building improvements	10 - 15 years
Office and computer equipment	3 years

7. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the Town does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 1 – Summary of Significant Accounting Policies (continued)

8. Long-term Obligations

Long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position of the government-wide financial statements and the proprietary funds' financial statements. In the governmental funds' financial statements, the face amount of debt issued is reported as other financing sources.

9. Deferred Outflows and Deferred Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until then. In the government-wide financial statements, a deferred outflow of resources related to pensions is recorded to account for certain differences between projected and actual actuarial results, and certain differences between projected and actual investment earnings.

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. In the government-wide financial statements, a deferred inflow of resources related to pensions is recorded to account for certain differences between projected and actual actuarial results.

10. Property Taxes

The Town levied a millage rate of \$7.2938 per \$1,000 of assessed value for the fiscal year ended September 30, 2018. Orange County, Florida bills and receives payment for all ad valorem taxes levied by the Town. Payments are then remitted to the Town.

All property is assessed according to its fair market value on January 1 of each year, and at that time a lien is placed on the property for the taxes. The tax levy of the Town is established by the Town Council prior to October 1 of each year. The Orange County Property Appraiser incorporates the Town's millage into the total tax levy; which also includes Orange County, the Orange County School Board, and the St. John Water Management District's tax requirement.

All taxes are billed on November 1 of each year or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The taxes paid in March are not discounted.

On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. Unsold certificates are held by Orange County.

11. Utility Billings

Utility customers are billed monthly on a cycle basis. Unbilled revenue is recognized in the accompanying financial statements based upon estimates of revenue for services rendered between billing cycle dates and fiscal year end.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 1 – Summary of Significant Accounting Policies (continued)

12. Fund Balance/Net Position Classification

Governmental funds report fund balances as either nonspendable or spendable. Spendable fund balances are further classified as restricted, committed, assigned or unassigned, based on the extent to which there are external or internal constraints on the spending of these fund balances.

Nonspendable fund balances include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The Town considers inventories and prepaid items as part of this category, as well as long-term receivables from which proceeds are not restricted, committed, or assigned.

Spendable Fund Balances:

Restricted Fund Balance: Amounts that are restricted to specific purposes and are restricted through enabling legislation and are legally enforceable. The legislation that creates the revenue stream must also stipulate the purposes for which that revenue can be used.

<u>Committed Fund Balance</u>: Amounts that are committed for specific purposes by formal action of the Town Council through its highest level of decision making authority, ordinance or resolution. These amounts are not subject to legal enforceability as are restricted; however, those amounts cannot be used for any other purpose unless the government removes or changes the limitation by taking the same form of action it employed to previously impose the limitation (ordinance or resolution). The Town does not have any committed fund balances.

Assigned Fund Balance: Amounts that are intended by the Town to be used for specific purposes but are neither restricted nor limited. Intent should be expressed by (a) the Town Council itself, or (b) a subordinate high-level body or official possessing the authority to assign amount to be used for specific purposes. The Town has not granted any specific individual the authority to assign amounts, thus assignments may be only made by the Town Council. The Town does not have any assigned fund balances

<u>Unassigned Fund Balance</u>: Is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, limited, or assigned to specific purposes within the General Fund.

The Town uses restricted amounts first when both restricted and unrestricted fund balances are available. Additionally, the Town first uses committed, then assigned, and then unassigned amounts of unrestricted fund balance when expenditures are made.

Government-wide statements and proprietary funds' statements utilize an economic resources measurement focus and categorize net position among the following components:

<u>Net Investment in Capital Assets</u>: Indicates that portion of net position which represents the Town's equity in capital assets, less the amount of related debt.

<u>Restricted Net Position</u>: Indicates that portion of net position segregated due to external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted Net Position</u>: Indicates that portion of net position available for general operations.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 1 – Summary of Significant Accounting Policies (continued)

13. Use of Estimates

The preparation of financial statements, in accordance with the modified accrual or accrual basis of accounting described in the previous paragraphs, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, deferred flows of resources, disclosure of contingent assets or liabilities at the date of the financial statements, and the reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

14. Budget and Budgetary Accounting

All governmental funds' budgets are prepared on a modified accrual basis consistent with GAAP. The budgets for the enterprise funds are prepared on an accrual basis and are consistent with GAAP, except that depreciation, amortization, and gain/losses on the disposal of assets are not budgeted. A budget for the fiduciary fund is not legally required or adopted. The procedures for establishing budgetary data reflected in the budgetary comparison schedule are as follows:

- 1. The Town Chief Administrative Officer submits to the Town Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget is restricted to proposed expenditures/expenses and the means of financing them by means of appropriated revenues, other financing sources and appropriations of fund balances.
- 2. Two public hearings are conducted to obtain taxpayer comments as required by Truth in Millage (TRIM) legislation.
- 3. Prior to October 1, the budget is legally enacted through passage of an ordinance.
- 4. Budgeted amounts are as originally adopted or as amended. Supplemental appropriations were made as necessary during the fiscal year ended September 30, 2018.
- 5. The level of control (level at which expenditures may not exceed budget) is at the fund level. Unexpended balances of appropriations lapse at year end.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds which have a legally adopted budget.
- 7. Encumbrances Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation in each fund. Encumbrances outstanding at year-end are reported as assigned fund balance for construction and long-term contracts and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

In the current year, general fund expenditures exceeded appropriations by \$5,688.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 2 – Cash and Investments

Cash and investments at September 30, 2018 are classified in the accompanying financial statements as follows:

	 Carrying Amount
Pension Fund:	
Money market mutual funds	\$ 87,467
Certificates of deposit	10,000
U.S. treasury bonds and notes	29,506
U.S. government agencies	133,121
Asset-backed securities	163,988
Muncipial bonds	46,180
Corporate bonds and notes	299,155
Equities	 1,067,067
Total pension fund	1,836,484
Demand deposits	 1,380,750
Total	\$ 3,217,234
Reconciliation of cash and investments	
Statement of Net Position:	
Cash - Governmental	\$ 1,353,271
Cash - Business - type	 27,479
Total - Primary Government	1,380,750
Statement of Fiduciary Net Position:	
Investments - Fiduciary	 1,836,484
Total	\$ 3,217,234

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 2 – Cash and Investments (continued)

A. Deposits

Deposits consist of demand accounts with financial institutions. Deposits are insured by the Federal Depository Insurance Corporation or by collateral held in banking institutions approved by the State Treasurer of the State of Florida to hold public funds. Under Florida Statutes Chapter 280, Florida Security for Public Deposits Act, the State Treasurer requires all Florida qualified public depositories to deposit with the Treasurer, or other banking institution, eligible collateral. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses. Accordingly, all amounts reported as deposits are deemed as insured or collateralized with securities held by the Town or its agent in the Town's name.

B. Investments

Florida Statutes, the Town's charter, and its investment policy authorize the investment of funds in the following:

- the Florida Local Government Surplus Funds Trust;
- direct obligations of the U.S. Government;
- direct obligations of any bank or savings and loan association certified as a Qualified Public Depository by the State of Florida including: interest-bearing savings accounts, money market accounts, certificates of deposit, money market certificates or time deposits; and
- obligations of the Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Federal Home Loan Bank or its district banks, Government National Mortgage Association, and Federal National Mortgage Association.

The Police Officers' Pension Trust Fund (the "Pension Fund") has a broader investment policy. The authorized investments include bonds, stocks, savings and time deposits, obligations of the United States Government (and its agencies), including instruments guaranteed as to principal and interest by the U.S. Government, and others. The Pension Fund is prohibited from investing more than five percent (5%) of its assets in common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed five percent (5%) of the outstanding stock of that company. Additionally, the aggregate of investments in the common stock or capital stock of companies at market shall not exceed sixty-five percent (65%) of the fund's assets.

C. Credit Risk

In compliance with the Town's investment policy, the Town minimizes credit risk losses due to default of a security issue or backer by:

- limiting investments to the safest types of securities,
- limiting bank certificates of deposit to institutions designated as qualified public depositories in compliance with Florida Statute 280.02, and
- diversifying the investment portfolio, so that potential losses on individual securities are minimized.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 2 – Cash and Investments (continued)

The Pension Fund minimizes credit risk by:

- limiting investment in debt securities to those corporations that hold a rating in one of the three highest classifications by a major bond rating service, and
- prohibiting investment of more than five (5) percent of its assets in the common or capital stock of one company.

The Town's pension investments categorized by credit risk as of September 30, 2018 are:

Credit Maturities (in				(in Years)			
		Quality	Carrying	Less			More
Investment Type	Туре	Rating	Amount	Than 1	1 to 5	5 to 10	Than 10
Money market mutual funds	Money Market	NR*	\$ 87,467	\$ 87,467	\$ -	\$ -	\$ -
U.S. Treasury bonds	-						
and notes	Fixed income	AA+	29,506	-	24,682	-	4,824
Certificates of deposit	Fixed income	NR*	10,000	-	10,000	-	_
Agency securities	Fixed income	AA+	133,121	10,100	74,329	27,794	20,899
Asset-backed securities	Fixed income	AA+	163,988	81	127	43,769	120,011
Municipal bonds	Fixed income	AAA	15,685	-	4,765	-	10,919
Municipal bonds	Fixed income	AA+	5,276	-	5,276	-	_
Municipal bonds	Fixed income	AA	5,443	-	-	5,443	-
Municipal bonds	Fixed income	AA-	4,962	-	-	-	4,962
Municipal bonds	Fixed income	NR*	14,814	5,050	-	-	9,764
Corporate bonds	Fixed income	AAA	11,336	-	-	-	11,336
Corporate bonds	Fixed income	AA+	6,714	-	6,714	-	-
Corporate bonds	Fixed income	AA-	6,678	-	6,678	-	-
Corporate bonds	Fixed income	A+	23,314	-	23,314	-	-
Corporate bonds	Fixed income	Α	53,521	-	26,889	9,921	16,711
Corporate bonds	Fixed income	A-	74,543	-	37,360	26,687	10,495
Corporate bonds	Fixed income	BBB+	49,163	-	24,360	21,292	3,512
Corporate bonds	Fixed income	BBB	52,038	-	19,654	14,607	17,777
Corporate bonds	Fixed income	BBB-	2,049	-	_	-	2,049
Corporate bonds	Fixed income	BB+	4,971	-	4,971	-	-
Corporate bonds	Fixed income	NR*	14,828	-	9,707	5,121	-
Total debt securities			681,950	15,231	278,826	154,634	233,259
Common Stock	Equity	NR*	1,067,067	1,067,067			
Total pension investmen	nts		\$ 1,836,484	\$ 1,169,765	\$ 278,826	\$ 154,634	\$ 233,259

^{*} Not rated

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 2 – Cash and Investments (continued)

As a means of limiting its exposure to fair value losses arising from rising interest rates, the Town's investment policy requires a maximum maturity of no longer than five (5) years for operating funds and ten (10) years for non-operating funds. Maturities are structured to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the secondary market prior to maturity. The Pension Fund does not have a maximum maturity for its investment portfolio.

The Town maintains an Employee Deferred Compensation Plan as a benefit to employees. As prescribed by the Plan documents, the Plan administrator is authorized to invest Plan assets in a variety of investment products, which are not in the Town's name, but are held by the Plan administrator. At September 30, 2018 and during the year, Plan assets were invested in various mutual funds under a custodial account. The Town has no fiduciary responsibility for these accounts, and accordingly, they have not been reflected in the financial statements.

D. Fair Value

The Town categorizes the fair value measurements of investments within the fair value hierarchy established by GAAP, which is based on the inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Certain investments are valued at amortized cost, which approximates fair value. The Town's pension investments have the following carrying values as of September 30, 2018, based on the measurement criteria as specified:

	С	Carrying Fair V				•	An	Amortized	
Investments		Amount		Level 1 Level 2		Level 1		Cost	
Money market mutual funds	\$	87,467	\$	-	\$	-	\$	87,467	
Certificates of deposit		10,000		-		-		10,000	
U.S. treasury bonds and notes		29,506		-		29,506		-	
U.S. government agencies		133,121		-		133,121		-	
Asset-backed securities		163,988		-		163,988		-	
Muncipial bonds		46,180		-		46,180		-	
Corporate bonds and notes		299,155		-		299,155		-	
Common stock		1,067,067	1,0	67,067				_	
Total Investments	\$	1,836,484	\$ 1,0	67,067	\$	671,950	\$	97,467	
		.,,	+ -,-	,	<u> </u>		<u> </u>	,	

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 3 – Accounts Receivable, Unbilled Revenue, and Other Receivables

Receivables as of September 30, 2018 for the Town's individual major funds, including the applicable allowances for uncollectible accounts, are as follows:

	G	General Fund	 ater and Sewer	Solid Waste		Sto	ormwater	Total		
Receivables:							_	-		
Customer receivables										
and unbilled revenues	\$	7,528	\$ 265,566	\$	170,203	\$	76,647	\$	519,944	
Franchise and utility		131,356	 						131,356	
		138,884	265,566		170,203		76,647		651,300	
Less allowance for										
uncollectibles		(29,790)	 (161,269)		(104,940)		(46,665)		(342,664)	
Total receivables, net	\$	109,094	\$ 104,297	\$	65,263	\$	29,982	\$	308,636	

Note 4 - Interfund Balances and Transfers

Interfund Balances:

The outstanding balances between funds result mainly from interfund goods and services provided, reimbursements of expenditures, and working capital loans. The following is a summary of interfund receivables and payables at September 30, 2018:

Fund	Receivable	Payable
General Fund	\$ 1,413,267	\$ 320,286
CRA	320,286	100,000
Water and Sewer Fund	100,000	3,082,004
Solid Waste Fund	807,493	-
Stormwater Fund	861,244	
Total	\$ 3,502,290	\$ 3,502,290

Further detail of interfund balances, with the receiving fund provided in the first column and the owing fund provided in the second column, is as follows:

Due To	Due From	Amount
General	Water & Sewer	\$ 1,413,267
CRA	General	320,286
Water & Sewer	CRA	100,000
Solid Waste	Water & Sewer	807,493
Stormwater	Water & Sewer	861,244
		\$ 3,502,290

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 5 – Capital Assets

Capital asset activity for the year ended September 30, 2018 was a follows:

		Beginning Balance Additions		Deletions		Ending Balance		
Governmental activities:								
Capital assets not being depreciated:								
Land	\$	674,943	\$	93,600	\$		\$	768,543
Total capital assets not being depreciated		674,943		93,600				768,543
Capital assets being depreciated:								
Infrastructure		5,179,416		-		-		5,179,416
Buildings and improvements		3,292,768		46,986		-		3,339,754
Improvements other than buildings		720,329		24,849		-		745,178
Equipment		1,887,605						1,887,605
Total capital assets being depreciated	1	1,080,118		71,835		-		11,151,953
Less accumulated depreciation for:								
Infrastructure	((1,037,808)		(124,795)		-		(1,162,603)
Buildings and improvements	((1,403,043)		(82,217)		-		(1,485,260)
Improvements other than buildings		(645,976)		(16,448)		-		(662,424)
Equipment	(1,821,939)		(33,416)		-		(1,855,355)
Total accumulated depreciation	(4,908,766)		(256,876)		_		(5,165,642)
Total capital assets being								
depreciated, net		6,171,352		(185,041)		_		5,986,311
Governmental activities' capital assets, net	\$	6,846,295	\$	(91,441)	\$	_	\$	6,754,854

Depreciation/Amortization expense was charged to functions as follows:

Governmental activities:

General government	\$ 63,793
Public safety	21,802
Physical environment	127,222
Culture and recreation	44,059
Total	\$ 256,876

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 5 – Capital Assets (continued)

Capital asset activity for the year ended September 30, 2018 was a follows:

	Beginning Balance Additions		Deletions	Ending Balance
Business-type activities:		-		
Capital assets not being depreciated:				
Land	\$ 2,500	\$ -	\$ -	\$ 2,500
Construction in progress	5,420,693	12,483	(5,433,176)	-
Total capital assets not being depreciated	5,423,193	12,483	(5,433,176)	2,500
Capital assets being depreciated:				
Buildings and improvements	4,559,692	5,513,673	-	10,073,365
Equipment	377,162		<u> </u>	377,162
Total capital assets being depreciated	4,936,854	5,513,673		10,450,527
Less accumulated depreciation for:				
Buildings and improvements	(2,635,981)	(329,348)	-	(2,965,329)
Equipment	(342,364)	(1,764)		(344,128)
Total accumulated depreciation	(2,978,345)	(331,112)		(3,309,457)
Total capital assets being		-		
depreciated, net	1,958,509	5,182,561	<u> </u>	7,141,070
Business-type activities' capital assets, net	\$ 7,381,702	\$ 5,195,044	\$ (5,433,176)	\$ 7,143,570

Depreciation expense was charged to functions as follows:

Business-type activities:

Water and Sewer	\$ 329,667
Stormwater	 1,445
Total	\$ 331,112

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 6 - Long-Term Liabilities

A. Governmental Activities

The following is a summary of changes in long-term liabilities of the Town for governmental activities for the year ended September 30, 2018:

	Beginning Balance	Additions		Reductions		Ending Balance		Due Within One Year	
Governmental activities:									
FMLC Series 2016	\$ 850,000	\$	-	\$	(55,000)	\$	795,000	\$	55,000
Total note payable	 850,000				(55,000)		795,000		55,000
Other liabilities:									
Unamortized premium	34,651		-		(2,665)		31,986		2,665
Capital leases	202,244		-		(93,537)		108,707		76,160
Compensated absences	120,017		76,311		(101,677)		94,651		60,646
Total other liabilities	 356,912		76,311		(197,879)		235,344		139,471
Governmental activities'									
long-term liabilities	\$ 1,206,912	\$	76,311	\$	(252,879)	\$	1,030,344	\$	194,471

For the governmental activities, compensated absences are generally liquidated by the General Fund.

1. FMLC Series 2016 Note Payable

In fiscal year 2016, the Town entered into an agreement with the Florida Municipal Loan Council to advance refund the Series 2005B through the issuance of FMLC Series 2016. The loan contains certain filing requirements. The loan is payable annually on October 1 through October 2030. The interest is payable semi-annually on April 1 and October 1 through October 2030, with interest rates from 2.00% to 5.00% over the term of the loan. Future payment obligations are as follows at September 30, 2018:

	Principal		Interest		Total
Fiscal year ended September 30:					
2019	\$	55,000	\$	24,463	\$ 79,463
2020		55,000		22,538	77,538
2021		55,000		20,613	75,613
2022		55,000		18,963	73,963
2023		55,000		17,038	72,038
2024-2028		310,000		63,706	373,706
2029-2031		210,000		15,050	225,050
	\$	795,000	\$	182,371	\$ 977,371

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 6 - Long-Term Liabilities (continued)

2. Capital Leases

The Town has entered into lease agreements as a lessee for financing the acquisition of police vehicles and copiers. There were no down payments related to these acquisitions. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of their inception dates.

The assets acquired through capital leases are as follows as of September 30, 2018:

Asset:		
Copiers	\$	13,800
Vehicles		467,936
Less: accumulated depreciation		(479,913)
	_	
Total	\$	1,823

The future minimum lease obligations and the net present value of these minimum lease payments were as follows as of September 30, 2018:

Year Ending September 30:	
2019	\$ 88,692
2020	37,080
2021	 953
Total minimum lease payments	126,725
Less: amount representing interest	(18,018)
Present value of minimum lease payments	\$ 108,707

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 6 - Long-Term Liabilities (continued)

B. Business-type Activities

The following is a summary of changes in long-term liabilities of the Town for business-type activities for the year ended September 30, 2018:

	E	Beginning Balance	Ac	lditions	Re	ductions	Ending Balance	 e Within ne Year
Business-type activities:								
State Revolving Fund Loan								
WW480200	\$	213,152	\$	-	\$	(8,941)	\$ 204,211	\$ 9,129
State Revolving Fund Loan								
WW480202		1,582,473		20,742		(25,226)	1,577,989	50,455
Total loans payable		1,795,625		20,742		(34,167)	 1,782,200	59,584
Other liabilities:								
Compensated absences		5,873		11,013		(7,229)	9,657	8,010
Total other liabilities		5,873		11,013		(7,229)	9,657	8,010
Business-type activities		_		<u> </u>		_		
long-term liabilities	\$	1,801,498	\$	31,755	\$	(41,396)	\$ 1,791,857	\$ 67,594

1. State Revolving Fund Loans

In 2012, the Town entered into a loan agreement with the State of Florida Department of Environmental Protection for the Wastewater Facilities Improvement Projects. Total draws on this loan amounted to \$245,057. This loan is part of an agreement where a grant paid \$41,663 toward the loan, \$33,937 of which was applied to principal and the rest was applied to interest or other charges. The loan specifies semiannual loan payments of \$6,685, including interest at 2.10%, which is payable semiannually on August 15 and February 15 of each year. Future payment obligations are as follows at September 30, 2018:

	P	rincipal	Ir	nterest	Total
Fiscal year ended September 30:					_
2019	\$	9,129	\$	4,241	\$ 13,370
2020		9,322		4,047	13,369
2021		9,519		3,851	13,370
2022		9,720		3,650	13,370
2023		9,925		3,445	13,370
2024-2028		52,857		13,993	66,850
2029-2033		58,677		8,173	66,850
2034-2037		45,062		1,920	46,982
	\$	204,211	\$	43,320	\$ 247,531

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 6 - Long-Term Liabilities (continued)

In 2014, the Town entered into another loan agreement with the State of Florida Department of Environmental Protection. This loan is part of an agreement that provides principal forgiveness. Of the total \$4,480,117 awarded under this agreement, \$2,885,195 was forgiven and will not be subject to repayment. The principal forgiveness portion was recorded a capital contributions. The remaining \$1,594,922 was recorded as a loan payable. The loan specifies semiannual loan payments of \$32,407, including interest at .932%, which is payable semiannually on November 15 and May 15 of each year. Future payment obligations are as follows at September 30, 2018:

	ı	Principal	ı	nterest		Total
Fiscal year ended September 30:					-	
2019	\$	50,455	\$	14,590	\$	65,045
2020		50,693		14,121		64,814
2021		51,167		13,647		64,814
2022		51,645		13,169		64,814
2023		52,127		12,687		64,814
2024-2028		268,031		56,039		324,070
2029-2033		280,787		43,283		324,070
2034-2038		294,149		29,921		324,070
2039-2043		308,148		15,922		324,070
2044-2046		170,787		2,558		173,345
	\$	1,577,989	\$	215,937	\$	1,793,926

Each of the State Revolving Fund Loans contain covenants that provide for a revenue coverage ratio of 1.15 times debt service payments. As of September 30, 2018, loan WW480200 and loan WW480202 was in noncompliance with this provision, resulting in a loan default. The State of Florida Department of Environmental Protection may seek remedies in the event of default by accelerating loan payments, increasing the financing rate, intercepting delinquent amounts from unobligated funds due to the Town through the State, or applying for a court to appoint a receiver to manage the water and sewer systems, including setting rates, collecting revenues and applying those revenues to the loan balance. The State of Florida Department of Environmental Protection has agreed to forbear acceleration of loan payments providing the Town takes certain curative actions.

Note 7 – Risk Management

The Town purchases commercial insurance to cover exposure to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. Purchased insurance includes general liability, automobile, workers' compensation, property, flood, and health and life insurance. Settlements have not exceeded coverage under insurance policies for each of the past three fiscal years.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 8 - Commitments and Contingencies

The Town is in the preliminary design phase for a sewer pump project as of September 30, 2018. At year end, the Town has a commitment to CPH engineers for \$67,770.

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

The Town is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the Town's legal counsel that the resolution of these matters will not have a material adverse effect on the financial condition of the Town.

Note 9 - Fund Balance Deficit

The Water and Sewer Fund had a deficit balance in unrestricted net position of \$3,025,955 at September 30, 2018. The Water and Sewer Fund deficit is anticipated to be funded through enhanced revenues and a reduction of expenses.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 10 – CRA Deposits and Withdrawals

As required by Florida Statute, additional description of CRA financial information during fiscal year 2018 is as follows:

Beginning cash and cash equivalents	\$ 1,150,263
Source of Deposits	
Tax increment financing - Town	429,708
Tax increment financing - Orange County	261,266
Interest income	488
Miscellaneous revenues	 50
Total sources	 691,512
Purpose of Withdrawals	
Tax increment financing rebate - Town	243,142
Tax increment financing rebate - Orange County	147,832
Salaries	92,307
Taxes and insurance	26,490
Professional services	39,622
Operations	242,007
Total withdrawals	791,400
Ending cash and cash equivalents	\$ 1,050,375

The CRA has not pledged any incremental revenues or incurred any debt to carry out its activities.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 11 - Pension Plans

The Town has two public employee retirement plans - a single employer defined benefit police officers' pension plan for its sworn police officers (Town of Eatonville Municipal Police Officers' Retirement Trust Fund) (the "Plan") and a defined contribution plan for all other Town employees meeting certain age and length of service requirements. The Plan is maintained as a pension trust fund and included as part of the Town's reporting entity; the Plan does not issue a stand-alone financial report.

A. Police Pension Plan

The Municipal Police Officers' and Firefighters' Retirement Trust Funds Office, housed within the Division of Retirement, is the state entity responsible for administrative oversight of the Police Officers' Pension Trust Fund. The Plan was established on December 18, 1972 by Town Ordinance 72-100B, providing for pension, death and disability benefits. It is subject to Provisions of Chapter 185, Florida Statutes.

The Plan, in accordance with the above Statute, is governed by a five-member pension Board. Two police officers who are elected by a majority of the members of the Plan, two current residents of the Town who are appointed by the Town Council, and a fifth member who is elected by the other four members constitute the Pension Board. The Town and the Plan participants are obligated to fund all plan costs based upon actuarial valuations. The Town is authorized to establish benefit levels and the Board of Trustees approves the actuarial assumptions used in determination of contribution levels.

Benefits under the Plan are computed on the basis of age, years of service, average final compensation, and credited service. Members are vested after 10 years of credited service and the retirement age is 55 for normal retirement or 50 for early retirement. Non-vested members are entitled to 100% refund of their accumulated contributions, without interest, if they discontinue employment prior to the 10 year vesting period.

As of October 1, 2015, the date of the Plan's latest actuarial valuation, the Plan had 12 active participants and 1 inactive participant entitled to but not yet receiving benefits.

Plan participants contribute 5% of earnings. The Town contributes the remaining amount necessary for payment of normal costs and amortization of the accrued past service liability as provided for in Part VII of Chapter 112, Florida Statutes. Plan members vest after ten years of service and are eligible for distribution of accrued benefits upon age 52 with 25 years of credited service or age 55 with ten years of credited service.

1. Annual Money-Weighted Rate of Return

For the fiscal year ended September 30, 2018, the annual money-weighted rate of return on Plan investments, net of investment expense, was 9.50%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 11 - Pension Plans (continued)

2. Net Pension Asset

The following schedule displays the components of the net pension asset as of the Town's measurement date of September 30, 2018.

	Increase (Decrease)				
	Total Plan				
	Pension	Fiduciary	Net Pension		
	Liability	Net Position	(Asset)		
	(a)	(b)	(a) - (b)		
Balance at 9/30/2017	\$1,304,319	\$1,766,840	\$ (462,521)		
Changes for the year:					
Service Cost	70,718	-	70,718		
Interest	94,557	-	94,557		
Difference between expected			-		
and actual experience	(270,949)	-	(270,949)		
Changes of assumptions	62,221	-	62,221		
Contributions - Employer	-	15,000	(15,000)		
Contributions - State	-	14,803	(14,803)		
Contributions - Employee	-	29,461	(29,461)		
Net Investment Income	-	106,241	(106,241)		
Benefit payments, including					
refunds of employee contributions	(48,446)	(48,446)	-		
Administrative Expense		(25,168)	25,168		
Net Changes	(91,899)	91,891	(183,790)		
Balance at 9/30/2018	\$1,212,420	\$1,858,731	\$ (646,311)		

Actuarial Assumptions

The following is a summary of actuarial assumptions used in the latest actuarial valuation:

Valuation date 10/1/2018

Actuarial method and assumptions:

Method Entry Age Normal Cost Method

Investment rate of return7.00%Discount Rate7.00%Inflation rate3.00%Projected salary increases5.5-10%

Mortality tables RP 2000 Table - Generational

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 11 – Pension Plans (continued)

Investments

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2018 are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic Equity	60.00%	8.11%
Fixed Income	40.00%	3.57%
Total	100.00%	

Discount Rate

The discount rate used to measure the total pension asset was 7%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the net pension asset calculated using the discount rate of 7% as well as what it would be if it were calculated using a discount rate that is 1% lower (6%) and 1% higher (8%) than the current rate:

		Current	
	1%	Discount	1%
	Decrease	Rate	Increase
	(6%)	(7%)	(8%)
Net pension (asset)	\$ (471,502)	\$ (646,311)	\$ (791,232)

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 11 - Pension Plans (continued)

3. Pension Expense and Deferred Inflows and Outflows of Resources Related to Pensions

For the year ended September 30, 2018, the Town recognized a pension expense of \$6,053. At September 30, 2018, the Town reported deferred flows of resources from the following sources:

	Deferred Outflows of		Deferred Inflows of	
	Re	sources	Re	esources
Differences between expected and actual experience	\$	3,508	\$	225,790
Changes of assumptions		51,850		-
Net difference between projected and actual earnings				
on plan investments		_		11,383
Total	\$	55,358	\$	237,173

Deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30	D:	
2019	\$	(31,753)
2020		(46, 243)
2021		(38,507)
2022		(30,524)
2023		(34,788)
	\$	(181,815)

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 11 – Pension Plans (continued)

B. General Employees Defined Contribution Plan and Trust

The Town's Defined Contribution Plan and Trust (the "Defined Contribution Plan") is an adoption of the Florida Municipal Pension Trust Fund Defined Contribution Plan and Trust, which is administered by the Florida League of Cities, Inc. The Trustee for the Defined Contribution Plan's assets is the CitiStreet Retirement Service. The Defined Contribution Plan was established effective October 1, 1989 by ordinance. There were no amendments during the year.

All general employees, except police officers, are eligible to participate in the Defined Contribution Plan provided they have completed one (1) year of service. Since this plan qualifies as a defined contribution plan, which is administered in its entirety under a pool arrangement by the Florida League of Cities, Inc., the assets, liabilities, net position and operations are not recorded within the Town's financial statements.

1. Funding Provisions

The Town Council is responsible for setting the employer's contribution annually during budget adoption. The Town budgets the lesser of \$28,047 or five percent (5%) of eligible compensation. However, the Town contributed \$32,937, which represents approximately five percent (5%) of eligible compensation to the Defined Contribution Plan for the year ended September 30, 2018. Contributions to the Defined Contribution Plan are discretionary on the part of the Town. Employees may contribute up to a maximum of the percentage, ten percent (10%) of covered compensation. There were no employee contributions to the Defined Contribution Plan during the fiscal year ended September 30, 2018.

<u>Vesting Provisions</u> - An employee who leaves the employment of the Town is entitled to all of his or her contributions and a portion of the Town's contributions as follows:

	Percentage of
Years of Service	Balance Vested
1 year but less than 5	0%
5 years but less than 6	50%
6 years but less than 7	60%
7 years but less than 8	70%
8 years but less than 9	80%
9 years but less than 10	90%
10 or more years	100%

<u>Retirement Provisions</u> - Under the provisions of the Defined Contribution Plan, employees are eligible for normal retirement at age 65 with 10 years credited service.

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2018

Note 12 – Operating Leases

The Town entered into noncancelable lease agreements with Orange County (the "County") and the Orange County Library System (the "OCLS") in 1998 and 2004, respectively. The agreement with the County allows for the use of the Denton Johnson Center for the County's Head Start program. The cost of the leased property is \$628,823, with \$376,690 of accumulated depreciation at September 30, 2018, for a net carrying value of \$252,133. The lease will terminate in 2023, at which time all additions to the property will revert to the Town. The lease agreement provides for an annual rental of \$1 and the County pays a portion of the operating and maintenance costs at the Denton Johnson Center based on the square footage used by the County each year. The agreement with OCLS allows use of the building on the corner of Kennedy Boulevard and College Street for the operation of a library branch. The cost of the leased property is \$975,514, with \$339,398 of accumulated depreciation at September 30, 2018, for a net carrying value of \$636,116. The lease will terminate in 2019, at which time all additions to the property will revert to the Town. OCLS has the option to extend the lease for two additional five (5) year terms. The lease agreement provides for an annual rental of \$60,564, paid in monthly installments, with minimum future rentals of \$60,564 for fiscal year 2019.

Note 13 - Tax Increment Financing

The CRA funding is derived by growth in property taxes over the "base year". The base year for the establishment of the CRA is the 1996 tax roll. The County and the Town are required to make tax increment payments to the CRA trust fund by January 1st of each year in accordance with Florida Statutes. Payments are determined by the 2004 interlocal agreement between the Town, the CRA, and the County. In 2018, such payment provided \$300,000 of tax increment financing revenue. The 2004 interlocal agreement provides that the payment will effectively provide a net \$300,000 in tax increment financing revenue through 2019 and a net \$350,000 in tax increment financing revenues from 2020 through 2024.

This Page Intentionally Left Blank

REQUIRED SUPPLEMENTARY INFORMATION



GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS)

YEAR ENDED SEPTEMBER 30, 2018

	Budgeted Amounts						Variances Final Budget		
						Actual	P	ositive/	
		Original		Final	Amounts		(Negative)		
Resources (inflows)									
Ad valorem taxes	\$	1,497,063	\$	1,497,063	\$	1,523,778	\$	26,715	
Utility taxes		715,984		715,984		616,119		(99,865)	
Franchise fees		446,775		446,775		365,305		(81,470)	
Sales tax		359,752		359,752		377,196		17,444	
Intergovernmental revenues		212,147		247,192		253,544		6,352	
Licenses and permits		70,500		125,500		152,844		27,344	
Charges for services		197,940		212,940		227,207		14,267	
Fines and forfeitures		27,500		27,500		52,555		25,055	
Interest income		200		200		192		(8)	
Rental and other income		112,123		112,123		179,462		67,339	
Insurance proceeds		-		-		12,790		12,790	
Transfers in		70,000		-		-		_	
Amounts available for appropriations		3,709,984		3,745,029		3,760,992		15,963	
Charges to appropriations (outflows)									
General government		1,363,143		1,330,789		1,229,998		100,791	
Public safety		1,658,554		1,660,089		1,593,028		67,061	
Physical environment		240,624		254,709		341,538		(86,829)	
Economic environment		25,486		25,436		25,190		246	
Human services		45,794		51,372		51,311		61	
Culture/recreation		281,351		297,157		261,478		35,679	
Capital outlay		· -		29,467		60,451		(30,984)	
Debt service:									
Principal		68,194		68,194		147,170		(78,976)	
Interest		25,838		25,838		38,575		(12,737)	
Total charges to appropriations		3,708,984		3,743,051		3,748,739		(5,688)	
Excess (deficiency) of resources									
over (under) charges to appropriations	\$	1,000	\$	1,978	\$	12,253	\$	10,275	

NOTES TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND

YEAR ENDED SEPTEMBER 30, 2018

Note 1 - Budgetary Reporting

Reconciliation of Budgetary Basis Reporting Difference

The General Fund – Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis), presents comparisons of the legally adopted budget with actual data on a budgetary basis. Governmental funds applied to develop data on a budgetary basis differ from those presented in the governmental funds' financial statement. The following describes the major differences between budgetary financial data and the governmental fund financial statements.

Perspective differences – The Special Events fund is not included in the General Fund's annual budget but is presented in the General Fund for purposes of the governmental financial statements. Resources and charges to appropriations related to this fund was \$30,575 and \$31,850, respectively, for the year ended September 30, 2018.

The following table presents a reconciliation of General Fund change in fund balance perspective on a budgetary basis to the fund balances shown on the governmental funds' financial statements at September 30, 2018:

	<u>Gene</u>	ral Fund
General Fund change in fund balance - actual on a budgetary basis	\$	12,253
Perspective Differences: Special Events - budgeted as a separate fund		(1,275)
General Fund change in fund balance - actual on governmental funds' financial statements	\$	10,978

CRA SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

YEAR ENDED SEPTEMBER 30, 2018

	Budgeted Amounts							Variances
	Original Final		Actual Amounts		Final Budget Positive/ (Negative)			
Resources (inflows)								
Ad valorem taxes	\$	300,000	\$	300,000	\$	300,000	\$	-
Interest		-		-		488		488
Rental and other income		-		-		50		50
Amounts available for appropriations		300,000		300,000		300,538		538
Charges to appropriations (outflows)								
General government		300,000		470,000		174,523		295,477
Physical environment		200,000		200,000		175,823		24,177
Capital outlay		976,050		976,050		104,984		871,066
Debt service:		,		•		·		,
Principal		_		_		1,367		(1,367)
Interest		-		-		265		(265)
Total charges to appropriations		1,476,050		1,646,050		456,962		1,189,088
Excess (deficiency) of resources								
over (under) charges to appropriations	\$	(1,176,050)	\$	(1,346,050)	\$	(156,424)	\$	1,189,626

This Page Intentionally Left Blank

POLICE OFFICERS' PENSION FUND

YEAR ENDED SEPTEMBER 30, 2018

Schedule of Changes in Net Pension Asset and Related Ratios Last 10 Fiscal Years

	9/30/2018		9/30/2017		9/30/2016		9/30/2015		9/30/2014	
Total Pension Liability										
Service Cost	\$	70,718	\$	71,173	\$	71,173	\$	66,517	\$	71,395
Interest		94,557		85,329		75,091		65,507		56,863
Differences between expected										
and actual experience		(270,949)		-		-		7,014		-
Changes of assumptions		62,221		-		-		-		-
Benefit payments, including refunds of										
employee contributions		(48,446)						(6,670)		
Net change in total pension liability		(91,899)		156,502		146,264		132,368		128,258
Total pension liability - beginning		1,304,319		1,147,817		1,001,553		869,185		740,927
Total pension liability - ending	\$ '	1,212,420	\$	1,304,319	\$	1,147,817	\$	1,001,553	\$	869,185
Plan Fiduciary Net Position										
Contributions - Employer	\$	15,000	\$	9,000	\$	6,000	\$	-	\$	16,543
Contributions - State		14,803		13,340		2,484		10,398		11,688
Contributions - Employee		29,461		28,405		28,010		28,874		29,951
Net investment income		106,241		151,725		138,286		19,866		105,889
Benefit payments, including refunds of										
employee contributions		(48,446)		-		-		(6,670)		-
Administrative expense		(25, 168)		(15,150)		(9,900)		(10,650)		(12,158)
Net change in plan fiduciary net position		91,891		187,320		164,880		41,818		151,913
		. =00 0 10		. ==0 =00						
Plan fiduciary net position - beginning		1,766,840		1,579,520	_	1,414,640		1,372,822		1,220,909
Plan fiduciary net position - ending	\$	1,858,731	\$	1,766,840	\$	1,579,520	\$	1,414,640	\$	1,372,822
Net pension (asset) - ending	\$	(646,311)	\$	(462,521)	\$	(431,703)	\$	(413,087)	\$	(503,637)
Plan fiduciary net position as a percentage of the total pension liability		153.31%		135.46%		137.61%		141.24%		157.94%
the total perision hability		100.01%		133.40%		131.01%		141.24%		107.94%
Covered payroll Net pension asset as a percentage of	\$	589,220	\$	568,100	\$	560,200	\$	577,474	\$	599,025
covered payroll		(109.69%)		(81.42%)		(77.06%)		(71.53%)		(84.08%)

Notes to Schedule:

^{1.} Information is not available for years preceeding fiscal year 2014.

^{2.} For measurement date 9/30/2018, as required by Chapter 2015-157, Laws of Florida, the assumed rates of mortality have been changed to those used in the July 1, 2018 FRS valuation report.

POLICE OFFICERS' PENSION FUND

YEAR ENDED SEPTEMBER 30, 2018

Schedule of Contributions Last 10 Fiscal Years

Year Ended September 30	Det	etuarially ermined ntribution (a)	Contribution in Relation to Actuarially Required Contribution (b)		(1	ntribution Excess) eficiency (a-b)	(Covered Payroll (c)	of Co Pa Conti	Percentage of Covered Payroll Contributed (b/c)		
2018	\$	1,768	\$	29,803	\$	(28,035)	\$	589,220		5.06%		
2017		1,084		22,340		(21,256)		568,100		3.93%		
2016		1,084		8,484		(7,400)		560,200		1.51%		
2015		9,240		10,398		(1,158)		577,474		1.80%		
2014		8,734		28,231		(19,497)		599,025		4.71%		
2013		51,010		51,010				552,485		9.23%		
2012		46,826		30,077		16,749		670,970		4.48%		
2011		46,562		55,426		(8,864)		461,577		12.01%		
2010		50,376		69,929		(19,553)		461,577		15.15%		
2009		47,900		40,097		7,803		461,577		8.69%		

Annual Money Weighted Rate of Return Last 10 Fiscal Years

Year	Annual Money- Weighted
Ended	Rate of
September 30	Return
2018	9.50%
2017	9.50%
2016	9.72%
2015	1.72%
2014	8.85%

Note: Information is not available for years preceeding fiscal year 2014.

Actuarial Assumptions

Valuation date 10/1/2018

Actuarial methods and assumptions:

Method Aggregate Actuarial Cost

Investment rate of return7.00%Discount Rate7.00%Inflation rate3.00%Projected salary increases5.5-10%

Mortality table RP 2000 Table - Generational

This Page Intentionally Left Blank

OTHER SUPPLEMENTARY INFORMATION



WATER AND SEWER FUND SCHEDULE OF REVENUES AND EXPENSES COMPARED TO BUDGET (BUDGETARY BASIS)

YEAR ENDED SEPTEMBER 30, 2018

	Water and Sewer							
	Final Budget			Actual	F	/ariance Positive/ Negative)		
Operating revenues								
Charges for services	\$	893,665	\$	600,799	\$	(292,866)		
Total operating revenues		893,665		600,799		(292,866)		
Operating expenses								
Personnel services		271,051		239,030		32,021		
Operating		722,614		689,664		32,950		
Total operating expenses		993,665		928,694		64,971		
		,		,		•		
Operating loss		(100,000)		(327,895)		(227,895)		
Non-operating revenues								
Operating grant revenue		-		13,407		13,407		
Other income				75		75		
Total non-operating revenues				13,482		13,482		
Loss before contributions		(100,000)		(314,413)		(214,413)		
Capital contributions				400.005		400.000		
Capital contributions				180,000		180,000		
Total contributions				180,000		180,000		
Deficiency of revenues under expenses	\$	(100,000)	\$	(134,413)	\$	(34,413)		

Note: Depreciation expense of \$329,667 is not budgeted and, therefore, is not included on this schedule.

SOLID WASTE FUND SCHEDULE OF REVENUES AND EXPENSES COMPARED TO BUDGET

YEAR ENDED SEPTEMBER 30, 2018

	Solid Waste								
	Final Budget Actual			Actual	Variance Positive/ (Negative)				
Operating revenues									
Charges for services	\$	360,000	\$	386,031	\$	26,031			
Total operating revenues		360,000		386,031		26,031			
Operating expenses									
Operating		293,550		314,637		(21,087)			
Total operating expenses		293,550		314,637		(21,087)			
Excess of revenues over expenses	\$	66,450	\$	71,394	\$	4,944			

STORMWATER FUND SCHEDULE OF REVENUES AND EXPENSES COMPARED TO BUDGET (BUDGETARY BASIS)

YEAR ENDED SEPTEMBER 30, 2018

	Stormwater								
	Final Budget			Actual	Variance Positive/ (Negative)				
Operating revenues									
Charges for services	\$	219,336	\$	174,743	\$	(44,593)			
Total operating revenues		219,336		174,743		(44,593)			
Operating expenses									
Personnel services		137,784		116,022		21,762			
Operating		81,552		33,483		48,069			
Total operating expenses		219,336		149,505		69,831			
Excess of revenues over expenses	\$		\$	25,238	\$	25,238			

Note: Depreciation expense of \$1,445 is not budgeted and, therefore, is not included on this schedule.

COMPLIANCE SECTION





Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Honorable Mayor and Town Council Town of Eatonville, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Eatonville, Florida (the "Town"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated June 18, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of control deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a deficiency in internal control, described as Finding 2018-001 in Appendix A to this report, which we consider to be a material weakness. Finding 2018-001 is a repeat deficiency from the preceding two (2) fiscal years' annual financial audit reports, where it was identified as finding 2017-001 and 2016-01, respectively.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is

described in Appendix A to this report as item 2018-002. Finding 2018-002 is a repeat finding from the preceding annual financial audit report, where it was identified as finding 2017-002.

Town's Response to Findings

Chang Bahart Let

The Town's responses to the findings identified in our audit are described in the accompanying Appendix A to this report. The Town's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida June 18, 2019

ATTACHMENT A – FINDINGS AND RECOMMENDATIONS

YEAR ENDED SEPTEMBER 30, 2018

Recording and Oversight of Transactions - Material Weakness

Statement of Condition 2018-001: Multiple transactions were not recorded consistently with accounting principles generally accepted in the United States of America (GAAP).

Criteria: All transactions should be captured and recorded in accordance with GAAP.

Cause of Condition: Transactions inconsistent with GAAP were recorded due to oversight or insufficiency of knowledge.

Effect of Condition: By not recording all transactions in accordance with GAAP, the Town's financial statements were misstated prior to audit adjustments. These adjustments include a \$64,000 water and sewer fund purchase order that was improperly recorded as an expense and payable of the current period, \$14,000 of general fund revenue that was recorded twice, \$13,000 of expenses that were not recorded in the general fund, \$29,000 of general fund revenue that should have been recorded as unavailable revenue, and \$13,000 of water and sewer fund revenue that was improperly recorded in the general fund.

Recommendation: We recommend the Finance Department exercise increased diligence in the recording and review of transactions to ensure all transactions are recorded in accordance with GAAP.

Views of Responsible Officials: Management intends to be cognizant of these and other potential adjustments in the future, and will seek assistance to ensure proper recording as necessary.

Debt Covenant Compliance - Material Noncompliance

Statement of Condition 2018-002: The Town did not meet the pledged revenue coverage covenant required by its State Revolving Fund Loan (SRF Loan) WW480200 and State Revolving Fund Loan WW480202 (SRF Loan Agreements).

Criteria: The Town's SRF Loan Agreements require that the Town maintain rates and charges for services furnished by the water and sewer systems, which will be sufficient to provide pledged revenues equal to or exceeding 1.15 times the sum of the Town's semiannual loan payments due in such fiscal year. Pledged revenues are those derived from the operation of the water and sewer systems after payment of the operation and maintenance expenses of the system.

Cause of Condition: The Town has not maintained sufficient water and sewer rates to cover the costs of operating the water and sewer systems.

Effect of Condition: The absence of compliance represents an event of loan default, which provides certain remedies allowed to the lender in the loan agreement. Among such remedies are calling the loan, increasing the financing rate, intercepting delinquent amounts from unobligated funds due to the Town through the State, or applying for a court to appoint a receiver to manage the water and sewer systems, including setting rates, collecting revenues and applying those revenues to the loan balance.

Recommendation: We recommend that the Town increase water and sewer rates and provide other necessary actions to ensure the pledged revenue coverage covenant is met.

Views of Responsible Officials: The Town changed the utility rate structure effective October 1, 2018 in order to increase revenues and meet the coverage requirement. The Town will continue to monitor revenue received and adjust rates as necessary in order to ensure the coverage requirement is met.

This Page Intentionally Left Blank

SCHEDULE OF PRIOR AUDIT FINDINGS

YEAR ENDED SEPTEMBER 30, 2018

Recording and Oversight of Transactions - Material Weakness

Finding 2017-001: Multiple transactions were not recorded consistently with accounting principles generally accepted in the United States of America (GAAP). By not recording all transactions in accordance with GAAP, the Town's financial statements were materially misstated prior to audit adjustments. These adjustments include a \$100,000 refundable deposit recorded as General Fund revenue that should have been recorded as unearned revenue, \$985,707 of Water and Sewer Fund revenues from the Florida Department of Environmental Protection that should have been reported as additions to debt, and \$57,314 of enterprise fund solid waste refunds recorded as a contra revenue that should have been recorded as a decrease in the utility overcharge liability.

Status: This finding was not corrected and is repeated as Statement of Condition 2018-001 in the current year. Management will be cognizant of these and other potential adjustments in the future, and will seek assistance to ensure proper recording as necessary.

Debt Covenant Compliance - Material Noncompliance

Finding 2017-002: The Town did not meet the pledged revenue coverage covenant required by its State Revolving Fund Loan WW480200. The absence of compliance represents an event of loan default, which provides certain remedies allowed to the lender in the loan agreement. Among such remedies are calling the loan, increasing the financing rate, intercepting delinquent amounts from unobligated funds due to the Town through the State, or applying for a court to appoint a receiver to manage the water and sewer systems, including setting rates, collecting revenues and applying those revenues to the loan balance.

Status: This finding was not corrected and is repeated as Statement of Condition 2018-002 in the current year. Management will be cognizant of these and other potential adjustments in the future, and will seek assistance to ensure proper recording as necessary.



Town of Eatonville

"THE OLDEST BLACK INCORPORATED MUNICIPALITY IN AMERICA"

CORRECTIVE ACTION PLAN:

Recording and Oversight of Transactions - Material Weakness

Statement of Condition 2018-001: Multiple transactions were not recorded consistently with accounting principles generally accepted in the United States of America (GAAP).

Corrective Action Planned: Management will be cognizant of these and other potential adjustments in the future, and will seek assistance to ensure proper recording as necessary.

Anticipated Completion Date: September 30, 2019

Person Responsible: Katrina Gibson, Finance Director

Debt Covenant Compliance - Material Noncompliance

Statement of Condition 2018-002: The Town did not meet the pledged revenue coverage covenant required by its State Revolving Fund Loan WW480200 and State Revolving Fund Loan WW480202 (SRF Loan Agreements).

Corrective Action Planned: The Town changed the utility rate structure effective October 1, 2018 in order to increase revenues and meet the coverage requirement. The Town will continue to monitor revenue received and adjust rates as necessary in order to ensure the coverage requirement is met.

Anticipated Completion Date: September 30, 2020

Person Responsible: Katrina Gibson, Finance Director



Independent Auditor's Management Letter

To the Honorable Mayor and Members of the Town Council Town of Eatonville, Florida

Report on the Financial Statements

We have audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Eatonville, Florida (the "Town"), as of and for the year ended September 30, 2018, and have issued our report thereon dated June 18, 2019.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Report of Independent Accountant on Compliance with Local Government Investment Policies. Disclosures in those reports, which are dated June 18, 2019, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit. Corrective actions have been taken to address the findings and recommendations made in the preceding annual financial report, with the exception of those included in Appendix A to this letter and in Appendix A to the Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*. Statement of Condition 2006-A in Appendix A to this letter is a repeat recommendation from the preceding annual financial audit report, and repeated from the second preceding annual financial audit report. Statement of Condition 2017-A in Appendix A to this letter is a repeat recommendation from the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in the notes to the financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Town has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit of the financial statements of the Town, the results of our tests did not indicate the Town met any of the specified conditions of a financial emergency contained in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Town. It is management's responsibility to monitor the Town's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. We have identified certain matters in Appendix A to this letter that are relevant to financial management. We did not audit the Town's responses to these matters, which are also provided in Appendix A to this letter, and, accordingly, we express no opinion on them.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Chang Bahsat Let

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, *Rules of the Auditor General*. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida June 18, 2019

APPENDIX A - MANAGEMENT LETTER COMMENTS

YEAR ENDED SEPTEMBER 30, 2018

Current Year Recommendations

Observations are provided by the year in which they originated.

Financial Condition Assessment

Statement of Condition 2006-A: Our financial condition assessment procedures applied found that the Town, excluding the Community Redevelopment Agency, had a deficit unrestricted/unassigned fund balance of \$556,435 and a deficit unrestricted net position of \$109,575 at September 30, 2018.

Criteria: Rules of the Auditor General, Chapter 10.550, require that we report matters in connection with this assessment if we find there is a deficit for that portion of fund balance not classified as restricted, committed or nonspendable, or a total or unrestricted net assets deficit, as provided by Florida Statute 218.39(5)(b).

Cause of Condition: While the Town is significantly improving its water and sewer infrastructure through capital assistance grants and attempting to increase revenue through a new water and sewer rate structure, liquidity remains low as a percent of annual costs and there are minimal funds available to fund ongoing obligations.

Effect of Condition: Without strengthening of financial condition and resolution of other matters, conditions exist that could lead to a state of financial emergency as prescribed by Florida Statute 218.503(1).

Recommendation: We recommend the Town's budgeting, financial management and strategic planning process provide for strengthening of the Town's financial position in order to ensure adequate liquidity and ability to address long-term obligations.

Management Response: Management continues to review spending needs, monitor anticipated revenues against actual and closely monitor expenditures against budget appropriation. In addition, management implemented a new water and sewer rate structure effective October 1, 2018 and will monitor the effect of the new rate structure on revenue in the coming year. Management also anticipates a sale of certain property to strengthen the Town's financial condition. The Town continues to encourage new business to increase the overall tax base for the Town.

APPENDIX A - MANAGEMENT LETTER COMMENTS

YEAR ENDED SEPTEMBER 30, 2018

Reconciliations

Statement of Condition 2017-A: Interfund balance sheet accounts did not reconcile, resulting in approximately \$8,000 of adjustments to operating results in the water and sewer fund and approximately \$3,000 of adjustments to operating results in the general fund.

Criteria: Reconciliation of general ledger accounts to subsidiary detail is a key control to ensure accounting errors are identified on a timely basis.

Cause of Condition: Reconciliations were not completed for interfund balance sheet accounts.

Effect of Condition: Certain general ledger account balances were incorrectly recorded and considerable time and effort was required to analyze financial statement amounts at year end.

Recommendation: We recommend the Town prepare regular reconciliations of its balance sheet subsidiary ledgers to the general ledger balances in order to ensure accuracy of the general ledger balances. Additionally, these reconciliations should be reviewed and adjustments should be made to avoid errors or omissions of financial data.

Management Response: Management is making every effort to adhere to auditor's recommendation for current transactions.



Report of Independent Accountant on Compliance With Local Government Investment Policies

To the Honorable Mayor and Town Council Town of Eatonville, Florida

Chang Bahart up

We have examined the Town of Eatonville, Florida's (the "Town's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2018. Management is responsible for the Town's compliance with the specified requirements. Our responsibility is to express an opinion on the Town's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Town complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Town complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Town's compliance with the specified requirements.

In our opinion, the Town complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2018.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida June 18, 2019